



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 6  
1201 ELM STREET, SUITE 500  
DALLAS, TEXAS 75270-2102

March 28, 2023

TRANSMITTED VIA E-MAIL

Mr. Tom Woolley, Board President  
Orange County Water Control & Improvement District No. 2  
P.O. Box 278  
Orange, Texas 77631  
[april@ocwcid2.com](mailto:april@ocwcid2.com)

Re: Administrative Order; Docket Number: CWA-06-2023-1737  
West Orange Wastewater Treatment Facility  
TPDES Permit Number: TX0054810

Dear Mr. Woolley:

Enclosed is an Administrative Order (AO) issued to the Orange County Water Control & Improvement District No. 2, for violations of the Clean Water Act (CWA) (33 U.S.C. § 1251 et seq.). Violations were identified during a review of the permit file and discharge monitoring reports submitted for the West Orange Wastewater Treatment Facility. The violations alleged are for failure to meet permit effluent limitations. The EPA requests that you immediately confirm receipt of this e-mail and the attached order by a response e-mail to [vaughn.alan@epa.gov](mailto:vaughn.alan@epa.gov).

This AO does not assess a monetary penalty; however, it does require compliance with applicable federal regulations. The first compliance deadline is within thirty days of the effective date of the AO. The Environmental Protection Agency is committed to ensuring compliance with the requirements of the National Pollutant Discharge Elimination System (NPDES) program and my staff will assist you in any way possible. Please reference AO Docket Number CWA-06-2023-1737 and TPDES Permit Number TX0054810 on your response.

If you have any questions, please contact Mr. Alan Vaughn of my staff, at (214) 665-7487 or [vaughn.alan@epa.gov](mailto:vaughn.alan@epa.gov).

Sincerely,

A handwritten signature in blue ink that reads "Cheryl T. Seager".

Digitally signed by  
Seager, Cheryl  
Date: 2023.03.28  
16:37:02 -05'00'

Cheryl T. Seager, Director  
Enforcement and  
Compliance Assurance Division

Enclosure

cc: [kristy.deaver@tceq.texas.gov](mailto:kristy.deaver@tceq.texas.gov)



## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

Region 6 • 1201 Elm St. Suite 500 • Dallas, TX 75270-2102

### FINDINGS OF VIOLATION AND COMPLIANCE ORDER

Docket Number: CWA-06-2023-1737; TPDES Permit Number: TX0054810

#### STATUTORY AUTHORITY

The following findings are made, and Order issued, under the authority vested in the Administrator of the United States Environmental Protection Agency (EPA), Section 309(a) of the Clean Water Act (the Act), 33 U.S.C. § 1319(a). The Administrator of EPA delegated the authority to issue this Order to the Regional Administrator of EPA Region 6, who delegated this authority to the Director of the Enforcement and Compliance Assurance Division.

#### FINDINGS

1. Orange County Water Control & Improvement District No. 2 (Respondent) is a "person," as that term is defined at Section 502(5) of the Act, 33 U.S.C. § 1362(5), and 40 C.F.R. § 122.2.
2. At all times relevant to this Order (all relevant times), Respondent owned or operated the West Orange Wastewater Treatment Facility (facility) located at 1600 Western Avenue, West Orange, Orange County, Texas 77631, and was, therefore, an "owner or operator" within the meaning of 40 C.F.R. § 122.2.
3. At all relevant times, the facility acted as a "point source" of a "discharge" of "pollutants" with its final wastewater discharge to Adams Bayou Tidal in Segment No. 0508 of the Sabine River Basin, which is a "water of the United States," within the meaning of Section 502 of the Act, 33 U.S.C. § 1362, and 40 C.F.R. § 122.2.
4. Because Respondent owned or operated a facility that acted as a point source of discharges of pollutants to waters of the United States, Respondent and the facility were subject to the Act and the National Pollutant Discharge Elimination System (NPDES) program.
5. Under Section 301 of the Act, 33 U.S.C. § 1311, it is unlawful for any person to discharge any pollutant from a point source to waters of the United States, except with the authorization of, and in compliance with, an NPDES permit issued pursuant to Section 402 of the Act, 33 U.S.C. § 1342.
6. Section 402(a) of the Act, 33 U.S.C. § 1342(a), provides that the Administrator of EPA may issue permits under the NPDES program for the discharge of pollutants from point sources to waters of the United States. Any such discharge is subject to the specific terms and conditions prescribed in the applicable permit.
7. Section 402 of the Act, 33 U.S.C. § 1342, authorizes states to request approval from EPA to administer their own permit programs for discharges into navigable waters within their jurisdiction. Pursuant to this provision, the State of Texas requested approval from EPA to administer its own permit program for discharges into navigable waters within Texas, and such approval was granted by EPA on September 14, 1998. Therefore, pursuant to the State's permit program, the Texas Commission on Environmental Quality (TCEQ) issued Texas Pollutant Discharge Elimination System (TPDES) permits. Violation of a TPDES permit is a violation of Section 301(a) of the Act, 33 U.S.C. § 1311(a).
8. Respondent applied for and was issued TPDES Permit No. TX0054810 (permit) under Section 402 of the Act, 33 U.S.C. § 1342, which was issued on May 15, 2006, and subsequently reissued on April 1, 2022. At all relevant times, Respondent was authorized to discharge pollutants from the facility to waters of the United States only in compliance with the specific terms and conditions of the permit.
9. The permit includes "Monitoring and Reporting Requirements" that require Respondent to sample and test its effluent and monitor its compliance with permit conditions according to specific procedures, in order to determine the facility's compliance or noncompliance with the permit and applicable regulations. The permit also requires Respondent to file with TCEQ certified Discharge Monitoring Reports (DMRs) of the results of monitoring, and Noncompliance Reports when appropriate.
10. The permit contains "Effluent Limitations and Monitoring Requirements" that place certain limitations on the quality and quantity of effluent discharged by Respondent. The relevant discharge limitations are specified in Attachment A, which is incorporated herein by reference.
11. Certified DMRs filed by Respondent with TCEQ in compliance with the permit show discharges of pollutants from the facility that exceed the permitted effluent limitations established in the permit, as specified in Attachment B, which is incorporated herein by reference.
12. Each instance in which Respondent discharged pollutants to waters of the United States in amounts exceeding the effluent limitations contained in the permit was a violation of the permit and Section 301 of the Act, 33 U.S.C. § 1311.

## SECTION 309(a)(3) COMPLIANCE ORDER

Based on the foregoing Findings and pursuant to the authority of Section 309(a)(3) of the Act, 33 U.S.C. § 1319(a)(3), EPA hereby orders Respondent to take the following action:

A. Take such measures as are necessary to comply with all permit conditions, including Effluent Limitations and Monitoring and Reporting Requirements, no later than thirty (30) days from the effective date of the Order.

B. Within thirty (30) days of the effective date of this Order, Respondent shall submit a list of the specific actions taken to correct the Carbonaceous Biochemical Oxygen Demand, Biochemical Oxygen Demand, Ammonia Nitrogen, Enterococci, Total Residual Chlorine, Total Suspended Solids, Total Copper, and Flow violations.

C. Within thirty (30) days of the effective date of this Order, Respondent shall provide written certification to EPA Region 6 that the violations cited herein have been corrected and the facility is compliant with the requirements of the permit.

D. In the event the Respondent believes complete correction of the violations cited herein is not possible within thirty (30) days of the effective date of this Order, Respondent shall, within thirty (30) days of the effective date of this Order, submit a comprehensive written plan for the elimination of the cited violations within the shortest possible time. Such plan shall describe in detail the specific corrective actions to be taken and why such actions are sufficient to correct the violations. The plan shall include a detailed schedule for the elimination of the violations within the shortest possible time, as well as measures to prevent these or similar violations from recurring.

E. Any information or correspondence submitted by Respondent to EPA under this Order shall be addressed, via e-mail, to the following:

Mr. Alan Vaughn  
[vaughn.alan@epa.gov](mailto:vaughn.alan@epa.gov)

## GENERAL PROVISIONS

Respondent may seek federal judicial review of the Order pursuant to Chapter 7 of the Administrative Procedure Act, 5 U.S.C. §§ 701-706.

Issuance of this Section 309(a)(3) Compliance Order shall not be deemed an election by EPA to waive any administrative, judicial, civil, or criminal action to seek penalties, fines, or other relief under the Act for the violations cited herein, or other violations that become known to EPA. EPA reserves the right to seek any remedy available under the law that it deems appropriate.

Failure to comply with this Section 309(a)(3) Compliance Order or the Act may result in further administrative action, or a civil judicial action initiated by the United States Department of Justice.

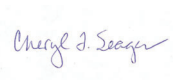
For purposes of the identification requirement in Section 162(f)(2)(A)(ii) of the Internal Revenue Code, 26 U.S.C. § 162(f)(2)(A)(ii), and 26 C.F.R. § 1.162-21(b)(2), performance of Paragraph 13 is restitution, remediation, or required to come into compliance with the law.

This Order does not constitute a waiver or modification of the terms or conditions of Respondent's NPDES permit, which remain in full force and effect. Compliance with the terms and conditions of this Order does not relieve Respondent of its obligation to comply with any applicable federal, state, or local law or regulation.

The effective date of this Order is the date it is received by Respondent.

March 28, 2023

Date

 Digitally signed by Seager, Cheryl  
Date: 2023.03.28 16:36:16 -05'00'

Cheryl T. Seager, Director  
Enforcement and  
Compliance Assurance Division

**Attachment A**  
**Orange County WCID No. 2 - TX0054810**  
**Permit Limits**

| Effluent Characteristics                              |  | Discharge Limitations        |                    |
|-------------------------------------------------------|--|------------------------------|--------------------|
| <b>Permit Issued May 15, 2006</b>                     |  | Daily Avg.<br>mg/L (lbs/day) | Daily Max.<br>mg/L |
| <b><u>Outfall 001</u></b>                             |  |                              |                    |
| <b>Total Suspended Solids</b>                         |  | 15 (153)                     | 40                 |
| <b>Biochemical Oxygen Demand (5-day)</b>              |  | 10 (102)                     | 25                 |
|                                                       |  |                              |                    |
| <b>Permit Issued April 1, 2022</b>                    |  |                              |                    |
| <b><u>Outfall 001</u></b>                             |  |                              |                    |
| <b>Ammonia Nitrogen</b>                               |  | 3 (31)                       | 10                 |
| <b>Total Suspended Solids</b>                         |  | 15 (153)                     | 40                 |
| <b>Carbonaceous Biochemical Oxygen Demand (5-day)</b> |  | 10 (102)                     | 25                 |
| <b>Total Copper</b>                                   |  | 0.0087(0.089)                | 0.018              |
| <b>Enterococci</b>                                    |  | 35 CFU's/100 ml              | 104 CFUs/100 ml    |

The annual average flow of effluent shall not exceed 1.22 million gallons per day (MGD); nor shall the average discharge during any two-hour period (2-hour peak) exceed 2,394 gallons per minute (gpm).

The effluent shall contain a total chlorine residual of at least 1.0 mg/l after a detention time of at least 20 minutes (based on peak flow) and shall be monitored daily by grab sample. The permittee shall dechlorinate the chlorinated effluent to less than 0.1 mg/l total chlorine residual and shall monitor the total chlorine residual daily by grab sample after the dechlorination process.

**ATTACHMENT B****Orange County WCID No. 2 - TX0054810****Effluent Violations**

| Monitoring Period | Outfall | Parameter                                | Statistical Base | Units     | Permit Limit | DMR Value | Number of Excursions |
|-------------------|---------|------------------------------------------|------------------|-----------|--------------|-----------|----------------------|
| 06/30/2021        | 001     | BOD, 5-day, 20 deg. C                    | DAILY MX         | mg/L      | 25.          | 32.       | 1                    |
| 07/31/2021        | 001     | Solids, total suspended                  | DAILY AV         | lb/d      | 153.         | 167.      | 1                    |
| 09/30/2021        | 001     | Flow, in conduit or thru treatment plant | 2HR PEAK         | gal/min   | 2394.        | 2417.     | 1                    |
| 04/30/2022        | 001     | BOD, carbonaceous [5 day, 20 C]          | DAILY MX         | mg/L      | 25.          | 27.       | 1                    |
| 04/30/2022        | 001     | Enterococci                              | DAILY AV         | CFU/100mL | 35.          | 115.      | 2                    |
| 04/30/2022        | 001     | Enterococci                              | DAILY MX         | CFU/100mL | 104.         | 461.      | 2                    |
| 04/30/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY AV         | lb/d      | 31.          | 65.1      | 3                    |
| 04/30/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY AV         | mg/L      | 3.           | 14.       | 3                    |
| 04/30/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY MX         | mg/L      | 10.          | 19.6      | 3                    |
| 05/31/2022        | 001     | BOD, carbonaceous [5 day, 20 C]          | DAILY AV         | mg/L      | 10.          | 14.       | 2                    |
| 05/31/2022        | 001     | BOD, carbonaceous [5 day, 20 C]          | DAILY MX         | mg/L      | 25.          | 33.       | 2                    |
| 05/31/2022        | 001     | Enterococci                              | DAILY AV         | CFU/100mL | 35.          | 322.      | 3                    |
| 05/31/2022        | 001     | Enterococci                              | DAILY MX         | CFU/100mL | 104.         | 2573.     | 3                    |
| 05/31/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY AV         | lb/d      | 31.          | 55.3      | 9                    |
| 05/31/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY AV         | mg/L      | 3.           | 17.1      | 9                    |
| 05/31/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY MX         | mg/L      | 10.          | 24.5      | 9                    |
| 06/30/2022        | 001     | BOD, carbonaceous [5 day, 20 C]          | DAILY AV         | mg/L      | 10.          | 13.       | 2                    |
| 06/30/2022        | 001     | BOD, carbonaceous [5 day, 20 C]          | DAILY MX         | mg/L      | 25.          | 28.       | 2                    |
| 06/30/2022        | 001     | Enterococci                              | DAILY AV         | CFU/100mL | 35.          | 126.      | 2                    |
| 06/30/2022        | 001     | Enterococci                              | DAILY MX         | CFU/100mL | 104.         | 248.      | 2                    |
| 06/30/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY AV         | lb/d      | 31.          | 58.8      | 3                    |
| 06/30/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY AV         | mg/L      | 3.           | 17.7      | 3                    |
| 06/30/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY MX         | mg/L      | 10.          | 25.8      | 3                    |
| 06/30/2022        | 001     | Solids, total suspended                  | DAILY AV         | mg/L      | 15.          | 24.       | 2                    |
| 06/30/2022        | 001     | Solids, total suspended                  | DAILY MX         | mg/L      | 40.          | 68.       | 2                    |
| 07/31/2022        | 001     | BOD, carbonaceous [5 day, 20 C]          | DAILY AV         | mg/L      | 10.          | 12.       | 2                    |
| 07/31/2022        | 001     | BOD, carbonaceous [5 day, 20 C]          | DAILY MX         | mg/L      | 25.          | 26.       | 2                    |
| 07/31/2022        | 001     | Chlorine, total residual                 | INST MAX         | mg/L      | .1           | 2.36      | 0                    |
| 07/31/2022        | 001     | Enterococci                              | DAILY AV         | CFU/100mL | 35.          | 183.      | 2                    |
| 07/31/2022        | 001     | Enterococci                              | DAILY MX         | CFU/100mL | 104.         | 649.      | 2                    |
| 07/31/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY AV         | lb/d      | 31.          | 68.       | 3                    |
| 07/31/2022        | 001     | Nitrogen, ammonia total [as N]           | DAILY AV         | mg/L      | 3.           | 13.       | 3                    |

|            |     |                                 |          |           |       |       |   |
|------------|-----|---------------------------------|----------|-----------|-------|-------|---|
| 07/31/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY MX | mg/L      | 10.   | 23.   | 3 |
| 07/31/2022 | 001 | Solids, total suspended         | DAILY AV | mg/L      | 15.   | 18.   | 1 |
| 08/31/2022 | 001 | Enterococci                     | DAILY AV | CFU/100mL | 35.   | 434.  | 2 |
| 08/31/2022 | 001 | Enterococci                     | DAILY MX | CFU/100mL | 104.  | 2423. | 2 |
| 08/31/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY AV | lb/d      | 31.   | 68.   | 3 |
| 08/31/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY AV | mg/L      | 3.    | 12.   | 3 |
| 08/31/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY MX | mg/L      | 10.   | 22.   | 3 |
| 09/30/2022 | 001 | BOD, carbonaceous [5 day, 20 C] | DAILY AV | mg/L      | 10.   | 12.   | 1 |
| 09/30/2022 | 001 | Enterococci                     | DAILY AV | CFU/100mL | 35.   | 1691. | 2 |
| 09/30/2022 | 001 | Enterococci                     | DAILY MX | CFU/100mL | 104.  | 2420. | 2 |
| 09/30/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY AV | lb/d      | 31.   | 62.   | 3 |
| 09/30/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY AV | mg/L      | 3.    | 11.   | 3 |
| 09/30/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY MX | mg/L      | 10.   | 17.   | 3 |
| 10/31/2022 | 001 | Copper, total [as Cu]           | DAILY AV | mg/L      | .0087 | .009  | 1 |
| 10/31/2022 | 001 | Enterococci                     | DAILY AV | CFU/100mL | 35.   | 475.  | 2 |
| 10/31/2022 | 001 | Enterococci                     | DAILY MX | CFU/100mL | 104.  | 727.  | 2 |
| 10/31/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY AV | lb/d      | 31.   | 56.   | 3 |
| 10/31/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY AV | mg/L      | 3.    | 15.   | 3 |
| 10/31/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY MX | mg/L      | 10.   | 20.   | 3 |
| 11/30/2022 | 001 | Enterococci                     | DAILY AV | CFU/100mL | 35.   | 784.  | 2 |
| 11/30/2022 | 001 | Enterococci                     | DAILY MX | CFU/100mL | 104.  | 2420. | 2 |
| 11/30/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY AV | lb/d      | 31.   | 44.   | 3 |
| 11/30/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY AV | mg/L      | 3.    | 8.    | 3 |
| 11/30/2022 | 001 | Nitrogen, ammonia total [as N]  | DAILY MX | mg/L      | 10.   | 18.   | 3 |
| 12/31/2022 | 001 | Enterococci                     | DAILY AV | CFU/100mL | 35.   | 178.  | 1 |
| 12/31/2022 | 001 | Enterococci                     | DAILY MX | CFU/100mL | 104.  | 214.  | 1 |
| 01/31/2023 | 001 | Enterococci                     | DAILY MX | CFU/100mL | 104.  | 501.  | 1 |