



REGION 6

DALLAS, TX 75270

December 16, 2025

TRANSMITTED VIA E-MAIL

Todd Schmidt, Vice President
WRB Refining LLC and ConocoPhillips Company
Borger Refinery
P.O. Box 271
Borger, Texas 79008-0271
todd.r.schmidt@p66.com

RE: Administrative Order; Docket Number: CWA-06-2026-1726
TPDES Permit Number: TX0009148

Dear Mr. Schmidt:

Enclosed is an Administrative Order (AO) issued to WRB Refining LLC and ConocoPhillips Company for violations of the Clean Water Act (CWA), 33 U.S.C. § 1251 et seq. Violations were identified during a review of the permit file and discharge monitoring reports submitted for the Borger Refinery & NGL Center. The violations alleged are for failure to meet permit effluent requirements. The United States Environmental Protection Agency (EPA), Region 6, requests that you immediately confirm receipt of this e-mail and the attached order by a response e-mail to vaughn.alan@epa.gov.

The AO does not assess a monetary penalty; however, it does require compliance with applicable federal regulations. The first compliance deadline is within thirty (30) days of the effective date of the AO. EPA is committed to ensuring compliance with the requirements of the National Pollutant Discharge Elimination System (NPDES) program and my staff will assist you in any way possible. Please reference AO Docket Number CWA-06-2026-1726 and TPDES Permit Number TX0009148 on your response. If you have any questions, please contact Mr. Alan Vaughn of my staff, at (214) 665-7487 or vaughn.alan@epa.gov.

Sincerely,

Digitally signed by CHERYL
SEAGER
Date: 2025.12.16 13:44:09
-06'00'

Cheryl T. Seager, Director
Enforcement and
Compliance Assurance Division

Enclosure(s)

cc: laura.draper@tceq.texas.gov



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

Region 6

FINDINGS OF VIOLATION AND COMPLIANCE ORDER

Docket Number: CWA-06-2026-1726; TPDES Permit Number: TX0009148

STATUTORY AUTHORITY

The following findings are made, and Order issued, under the authority vested in the Administrator of the United States Environmental Protection Agency (EPA), by Section 309(a) of the Clean Water Act (the Act), 33 U.S.C. § 1319(a). The Administrator of EPA delegated the authority to issue this Order to the Regional Administrator of EPA Region 6, who delegated this authority to the Director of the Enforcement and Compliance Assurance Division.

FINDINGS

1. WRB Refining LLC and ConocoPhillips Company, (Respondent) is a "person," as that term is defined at Section 502(5) of the Act, 33 U.S.C. § 1362(5), and 40 C.F.R. § 122.2.

2. At all times relevant to this Order (all relevant times), Respondent owned or operated the Borger Refinery Facility (facility) located adjacent to State Highway 119 approximately one mile north of the intersection of State Highway 246 and State Highway 119 near the City of Borger, Hutchinson County, Texas, and was, therefore, an "owner or operator" within the meaning of 40 C.F.R. § 122.2.

3. At all relevant times, the facility acted as a "point source" of a "discharge" of "pollutants" with its final wastewater discharge to an unnamed tributary of Dixon Creek; thence to Dixon Creek, thence to the Canadian River Below Lake Meredith in Segment No. 010 of the Canadian River Basin which are "waters of the United States," within the meaning of Section 502 of the Act, 33 U.S.C. § 1362, and 40 C.F.R. § 122.2.

4. Because Respondent owned or operated a facility that acted as a point source of discharges of pollutants to waters of the United States, Respondent and the facility were subject to the Act and the National Pollutant Discharge Elimination System (NPDES) program.

5. Under Section 301 of the Act, 33 U.S.C. § 1311, it is unlawful for any person to discharge any pollutant from a point source to waters of the United States, except with the authorization of, and in compliance with, an NPDES permit issued pursuant to Section 402 of the Act, 33 U.S.C. § 1342.

6. Section 402(a) of the Act, 33 U.S.C. § 1342(a), provides that the Administrator of EPA may issue permits under the NPDES program for the discharge of pollutants from point sources to

waters of the United States. Any such discharge is subject to the specific terms and conditions prescribed in the applicable permit.

7. Section 402 of the Act, 33 U.S.C. § 1342, authorizes states to request approval from EPA to administer their own permit programs for discharges into navigable waters within their jurisdiction. Pursuant to this provision, the State of Texas requested approval from EPA to administer its own permit program for discharges into navigable waters within Texas, and such approval was granted by EPA on September 14, 1998. Therefore, pursuant to the State's permit program, the Texas Commission on Environmental Quality (TCEQ) issued Texas Pollutant Discharge Elimination System (TPDES) permits. Violation of a TPDES permit is a violation of Section 301(a) of the Act, 33 U.S.C. § 1311(a).

8. Respondent applied for and was issued TPDES Permit No. TX0009148 (permit) under Section 402 of the Act, 33 U.S.C. § 1342, which was issued on January 30, 2007, expired January 30, 2010, and is administratively continued. At all relevant times, Respondent was authorized to discharge pollutants from the facility to waters of the United States only in compliance with the specific terms and conditions of the permit.

9. The permit includes "Monitoring and Reporting Requirements" that require Respondent to sample and test its effluent and monitor its compliance with permit conditions according to specific procedures, in order to determine the facility's compliance or noncompliance with the permit and applicable regulations. The permit also requires Respondent to submit the monitoring results using the NetDMR reporting system available through TCEQ. Additionally, the permittee shall submit Noncompliance Reports when appropriate.

10. The permit contains "Effluent Limitations and Monitoring Requirements" that place certain limitations on the quality and quantity of effluent discharged by Respondent. The relevant discharge limitations are specified in Attachment A, which is incorporated herein by reference.

11. NetDMRs reported with TCEQ, in compliance with the permit, show discharges of pollutants from the facility that exceed the permitted effluent limitations established in the permit, as specified in Attachment B, which is incorporated herein by reference.

12. Each instance in which Respondent discharged pollutants to waters of the United States in amounts exceeding the effluent limitations contained in the permit was a violation of the permit and Section 301 of the Act, 33 U.S.C. § 1311.

SECTION 309(a)(3) COMPLIANCE ORDER

13. Based on the foregoing Findings and pursuant to the authority of Section 309(a)(3) of the Act, 33 U.S.C. § 1319(a)(3), EPA hereby orders Respondent to take the following action:

A. Take such measures as are necessary to comply with all permit conditions, including Effluent Limitations and Monitoring and Reporting Requirements, no later than thirty (30) days from the effective date of the Order.

B. Within thirty (30) days of the effective date of this Order, Respondent shall submit a list of the specific actions taken to correct the permit effluent exceedances.

C. Within thirty (30) days of the effective date of this Order, Respondent shall provide written certification to EPA Region 6 that the violations cited herein have been corrected and the facility is compliant with the requirements of the permit.

D. In the event the Respondent believes complete correction of the violations cited herein is not possible within thirty (30) days of the effective date of this Order, Respondent shall, within thirty (30) days of the effective date of this Order, submit a comprehensive written plan for the elimination of the cited violations within the shortest possible time. Such plan shall describe in detail the specific corrective actions to be taken and why such actions are sufficient to correct the violations. The plan shall include a detailed schedule for the elimination of the violations within the shortest possible time, as well as measures to prevent these or similar violations from recurring.

E. Any information or correspondence submitted by Respondent to EPA Region 6 under this Order shall be submitted, via e-mail, to the following:

Mr. Alan Vaughn
vaughn.alan@epa.gov

GENERAL PROVISIONS

Respondent may seek federal judicial review of the Order pursuant to Chapter 7 of the Administrative Procedure Act, 5 U.S.C. §§ 701-706.

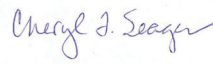
Issuance of this Section 309(a)(3) Compliance Order shall not be deemed an election by EPA to waive any administrative, judicial, civil, or criminal action to seek penalties, fines, or other relief under the Act for the violations cited herein, or other violations that become known to EPA. EPA reserves the right to seek any remedy available under the law that it deems appropriate.

Failure to comply with this Section 309(a)(3) Compliance Order or the Act may result in further administrative action, or a civil judicial action initiated by the United States Department of Justice.

For purposes of the identification requirement in Section 162(f)(2)(A)(ii) of the Internal Revenue Code, 26 U.S.C. § 162(f)(2)(A)(ii), and 26 C.F.R. § 1.162-21(b)(2), performance of Paragraph 13 is restitution, remediation, or required to come into compliance with the law.

This Order does not constitute a waiver or modification of the terms or conditions of Respondent's TPDES permit, which remain in full force and effect. Compliance with the terms and conditions of this Order does not relieve Respondent of its obligation to comply with any applicable federal, state, or local law or regulation.

The effective date of this Order is the date it is received by Respondent.

 Digitally signed by
CHERYL SEAGER
Date: 2025.12.16
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Cheryl T. Seager, Director
Enforcement and
Compliance Assurance Division

ATTACHMENT A
WRB Refining and ConocoPhillips Company
TPDES Permit No. TX0009148

Effluent Characteristic	Discharge Limitations	
	Daily Avg.	Daily Max.
Outfall: 001		
Ammonia- Nitrogen	4 mg/L (237 lbs/day)	6 mg/L (355 lbs/day)
Total Seleium	1.32 lbs/day	2.63 lbs/day
Biochemical Oxygen Demand, 5-day (BOD)	934 lbs/day	1841 lbs/day
Total Suspended Solids (TSS)	1629 lbs/day	2513 lbs/day
Oil and Grease	364 lbs/day	649 lbs/day
Chemical Oxygen Demand (COD)	7386 lbs/day	13,867 lbs/day
Sulfides	9.2 lbs/day	19.5 lbs/day
Phenols	6.1 lbs/day	12.4 lbs/day

The pH shall not be less than 6.0 standard units nor greater than 9.0 standard units and shall be monitored continuously.

ATTACHMENT B
WRB Refining and ConocoPhillips Company
TPDES Permit No. TX0009148

Monitoring Period	Outfall	Parameter	Statistical Base	Units	Permit Limit	DMR Value
12/31/2023	001	Nitrogen, ammonia total [as N]	DAILY AV	lb/d	237.	252.9
12/31/2023	001	Nitrogen, ammonia total [as N]	DAILY AV	mg/L	4.	5.81
12/31/2023	001	Nitrogen, ammonia total [as N]	DAILY MX	lb/d	355.	891.13
12/31/2023	001	Nitrogen, ammonia total [as N]	DAILY MX	mg/L	6.	20.6
01/31/2024	001	Nitrogen, ammonia total [as N]	DAILY MX	mg/L	6.	7.64
02/29/2024	001	Nitrogen, ammonia total [as N]	DAILY MX	mg/L	6.	7.02
06/30/2024	001	Selenium, total [as Se]	DAILY AV	lb/d	1.32	1.75
12/31/2024	001	BOD, 5-day, 20 deg. C	DAILY MX	lb/d	1841.	2546.
01/31/2025	001	BOD, 5-day, 20 deg. C	DAILY AV	lb/d	934.	4699.
01/31/2025	001	BOD, 5-day, 20 deg. C	DAILY MX	lb/d	1841.	10080.
01/31/2025	001	Oil & Grease	DAILY AV	lb/d	364.	1459.
01/31/2025	001	Oil & Grease	DAILY MX	lb/d	649.	6765.
01/31/2025	001	Oxygen demand, chem. [high level] [COD]	DAILY AV	lb/d	7386.	17321.
01/31/2025	001	Oxygen demand, chem. [high level] [COD]	DAILY MX	lb/d	13867.	64182.
01/31/2025	001	Phenolics, total recoverable	DAILY AV	lb/d	6.1	11.14
01/31/2025	001	Phenolics, total recoverable	DAILY MX	lb/d	12.4	102.51
01/31/2025	001	Solids, total suspended	DAILY AV	lb/d	1629.	5403.
01/31/2025	001	Solids, total suspended	DAILY MX	lb/d	2513.	56161.
01/31/2025	001	Sulfide, total [as S]	DAILY AV	lb/d	9.2	20.4
01/31/2025	001	Sulfide, total [as S]	DAILY MX	lb/d	19.5	41.
02/28/2025	001	BOD, 5-day, 20 deg. C	DAILY AV	lb/d	934.	1109.
02/28/2025	001	BOD, 5-day, 20 deg. C	DAILY MX	lb/d	1841.	4109.
02/28/2025	001	Nitrogen, ammonia total [as N]	DAILY AV	lb/d	237.	520.
02/28/2025	001	Nitrogen, ammonia total [as N]	DAILY AV	mg/L	4.	14.
02/28/2025	001	Nitrogen, ammonia total [as N]	DAILY MX	lb/d	355.	820.4
02/28/2025	001	Nitrogen, ammonia total [as N]	DAILY MX	mg/L	6.	23.
02/28/2025	001	Solids, total suspended	DAILY MX	lb/d	2513.	4906.
07/31/2025	002	pH	MAXIMUM	SU	9.	11.1
09/30/2025	001	Nitrogen, ammonia total [as N]	DAILY AV	mg/L	4.	4.04
09/30/2025	001	Nitrogen, ammonia total [as N]	DAILY MX	lb/d	355.	753.48
09/30/2025	001	Nitrogen, ammonia total [as N]	DAILY MX	mg/L	6.	20.6

