

VINELAND MUNICIPAL ELECTRIC UTILITY INSPECTION REPORT

Inspection Date(s):	17 April 2024	Inspection Announced: No
Facility or Site Name:	Vineland Municipal Electric Utility	
Facility/Site Physical Location:	211 N West Ave.	
(city, state, zip code)	Vineland, NJ 08360	
Mailing address (if different from above):		
Facility/Site Contacts:	Robert A. Napier, PE Superintendent of Electric Distribution Vineland Municipal Electric Utility rnapiervinelandcity.org (856) 794-4000 x4304 Fax (856) 405-4623	
Website:	https://utilities.vinelandcity.org/	
RCRA ID Number:	NJD000558155 NJD986587442 (not in use)	
Latitude, Longitude:	39.49107205844595, -75.03484579844569	
Facility/Site Personnel Participating in Inspection:		
Robert A. Napier	Superintendent Distribution	
Michael Neff	Storekeeper	(856) 794-4000 x4308 mneffvinelandcity.org
Ary Salazar	Storekeeper 2 [out of office during inspection]	(856) 794-4000 x4311 mneffvinelandcity.org
Inspector(s):		
Carl F. Plössl	US EPA, Enforcement Officer/Engineer	Plossl.Carl@epa.gov (212) 637-4088
Additional Inspection Report Elements:	Photos	
Inspection Report Author:		
Carl F. Plössl	CARL PLOSSL  Digitally signed by CARL PLOSSL Date: 2024.06.26 11:44:24 -04'00'	
Supervisor		
Leonard Grossman		

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VINELAND MUNICIPAL ELECTRIC UTILITY INSPECTION REPORT

SECTION I – INTRODUCTION

Purpose of the Inspection Objective

A Compliance Evaluation Inspection (CEI) was conducted to determine the facility's compliance with the Resource Conservation and Recovery Act (RCRA) requirements for hazardous waste management.

Background

The facility has been previously inspected for RCRA compliance in 2004, with a finding of no action, and has had a notification history as a small and very small quantity generator (last notification in 16 Feb 2021 as a VSQG). A review of the facility's waste manifest records show generator status variation from VSQG to SQG to LQG (on a monthly basis). The facility was last inspected under the Clean Air Act in 2023 and under the Clean Water Act in 2022. The facility is in an environmental justice area.

Notification History:

Dat...	Q	Source	Status	Q
2/16/21		Notification	VSQG	
1/1/07		Implementer	VSQG	
1/1/06		Implementer	VSQG	
3/29/01		Bi. Report	LQG	
3/1/94		Bi. Report	LQG	
2/26/92		Bi. Report	LQG	
11/27/84		Notification	LQG	

Facility Name: Vineland Municipal Electric Utility
211 N West Ave, Vineland, NJ 08360
County: Cumberland
FRS: 110000603197
Inspection Required?: no
Reason Required: N/A
Gen. Status calculated by EPA: SQG
Generator Status in RCRAInfo: VSQG
TSDF?: no
Most Recent RCRA Inspection: 12/2/2004
Last EPA Inspection:
Last State Inspection: 12/2/2004
Last Record Review:
Federal Facility?: no
Federal Agency Name:
Is the facility a LQG, but did not submit a Biennial Report?: no
LQG not inspected in the past 5 years?: no
Most recent activity (enf action or inspection) was an informal EA?: no
Hot Spot Class:
Flood Risk: none
RSEI Score: 1607700.9479883
NAICS: 221112 Fossil Fuel Electric Power Generation
In EJ area: yes
CAA Permit Types: Major Emissions
Last EPA formal EA?:
Last EPA informal EA :
Last state formal EA:
Last state informal EA : 8/24/1993
Last CAA inspection: 2/14/2023
Last CWA inspection: 2/15/2022
Last Notification: 2/16/2021

Opening Conference

17 April 2024. I, EPA Region 2 RCRA inspector Plössl, arrived at the main entrance to the Vineland Municipal Electric Utility at ~1:25 pm for an unannounced inspection of the municipal utility. I announced and identified myself at the reception area and was connected with Robert A. Napier, PE, Superintendent of Electric Distribution for the Vineland Municipal Electric Utility. Eng. Napier was quite familiar the nature of federal and state compliance inspections but not

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those conducted pursuant to RCRA federal and state hazardous waste regulations. We discussed the facility past and current operations, waste management and disposal practices, and the nature of RCRA inspections.

We then began a walk through and inspection of the main building, several smaller buildings, and an outdoor waste management area.

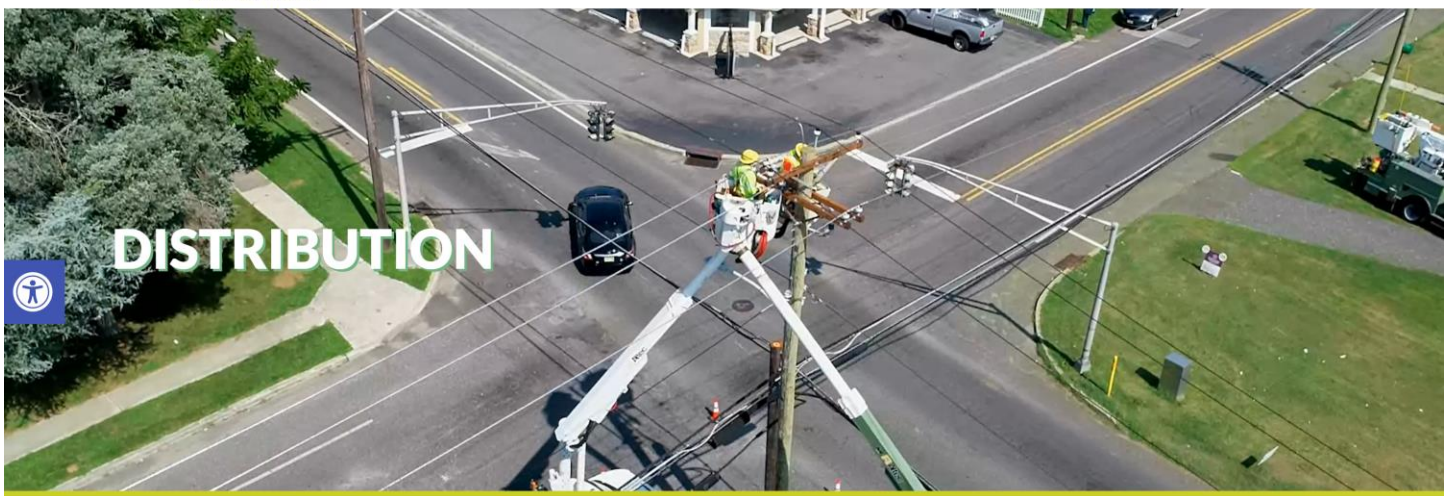
Facility/Site Description

<https://utilities.vinelandcity.org/>

<https://utilities.vinelandcity.org/distribution/>



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From Clean Energy Authority:

- <https://www.cleanenergyauthority.com/electric-utility/vineland-municipal-electric-utility>

Vineland Municipal Electric Utility is the only municipally-owned electric generating utility in the State of New Jersey. VMEU has been providing electric service to the residents of the City of Vineland since 1899.

The Electric Utility's generating capacity is 132,900 kW Summer/143,400 kW Winter. Additionally, the Electric Utility maintains an interconnection with Atlantic City Electric, and membership in the Pennsylvania-New Jersey-Maryland (PJM) Interconnection which includes the major investor owned electric utilities throughout the Mid-Atlantic and Midwest Regions. VMEU also receives a monthly allocation of 4,300 kW of PASNY Hydro Power. Thus, the Electric Utility is able to meet the demands of its users even in times of emergency.

Google Maps shows the inspected facility as at:

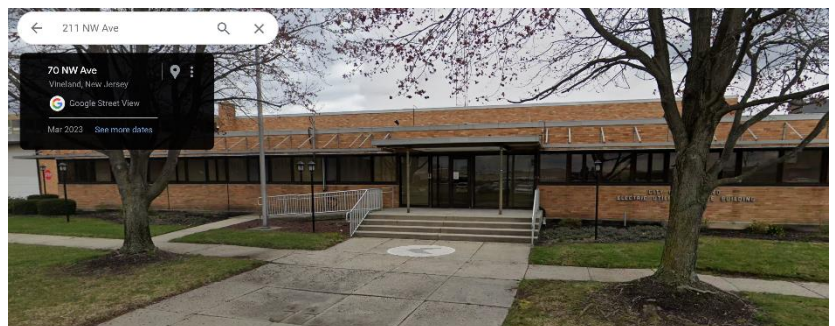
- 70 NW Ave, Vineland, New Jersey.

Eng. Napier lists the address as:

- Vineland Municipal Utilities, Electric Distribution Division, 415 N. West Ave. Vineland NJ 08360
 - Facility ID: NJD986587442

RCRAInfo lists the address as:

- 211 N West Ave., Vineland, NJ 08360



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According to Eng. Napier, *et. al.*:

- General
 - Facility has been operating since 1899 and has been located at this site since ~1953.
 - Eng. Napier has worked for the Electric Utility since ~1987.
 - 54 employees work at this location, with three 8-hour shifts covering 7-days/week.
 - The majority of the facility operation involve office functions for the Electric Utility's various operations and other facilities, managing the Electric Utility supplies with, and, to a lesser extent, managing waste equipment from this and other Electric Utility operations.
 - Warehouse Shopkeepers manage the spent, damaged, and surplus equipment and other materials the determination as to dispositions:
 - transfer to other Electric Utility facilities;
 - resale as viable equipment;
 - disposal as scrap, used oil, recycled, solid waste, hazardous, and universal wastes
- Large quantities of irregularly generated hazardous wastes primarily consist of transformers of more than 25-35 years of service:
 - Waste codes from manifests: D001 D008 D018 D039.
- Other hazardous waste generation
 - Potassium cyanide, P098 waste code, one-time disposal in Aug 2023
 - Spent fluorescent lamps
 - Spent high intensity lamps
 - Old paints and spent cleaning and painting solvents
 - Spent aerosol cans
 - Spent lead acid, NiCd, and lithium batteries
 - E-wastes
 - Old pipes with lead insulation or threads
 - Parts washers (no available haz waste determination)
 - Likely: GRRR™ Super Concentrated Cleaner and Degreaser (see SDS attachment)
 - May be contaminated with: Cable Clean® High Voltage Splice and Termination Cleaner (see SDS attachment)
 - trans-1,2-dichloroethylene, 1,1,2,2-tetrafluoro-1-(2,2,2-trifluoroethoxy)ethane
 - Flash Point <140°F
 - May be contaminated with other chlorinated solvents
- Other regulated wastes
 - Used oil
- Waste dispositions
 - Universal waste disposal records were unavailable
 - Manifests and LDR forms were unavailable
 - No special management for broken fluorescent and high intensity lamps
 - Spent high intensity lamps were staged for scrap disposal



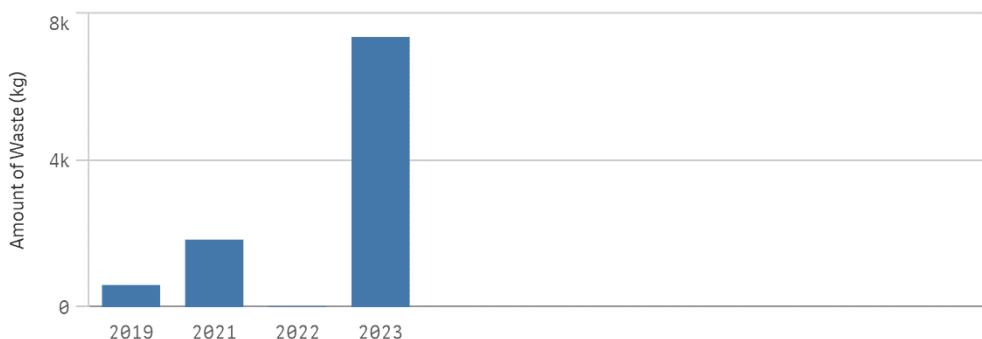
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- Facility originally notified as a large quantity generator (1984) and renotified in 2021, and is operating, as a very small quantity generator. In 2023, the facility averaged some 1,354-lbs/month, with some 2,905-lbs/month in September-December 2023.
- Additional records requested during inspection:
 - Universal waste disposal records (Appendix 3)
 - Transformer disposal information 2023-2021 (Appendix 3)
- Additional records/information requested by phone/email after inspection:
 - Spent lamps in roll-off/dumpster determinations and disposition (Appendix 4)

Vineland Municipal Electric Utility											
Manifest Date	Waste Qty Units	Waste (kg)	Waste Codes	TSDF ID	MTN*	Total Waste/ shipment	Units	lbs/ month			Code Description
12/15/2023	9,200 Pounds	4,173	D001 D008 D018 D039	OHD066060609	024947263JJJ	9,200	lbs	2,941	lbs	LQG	D001 IGNITABLE WASTE
9/11/2023	20 Pounds	9	D001 D002	OHD066060609	024947230JJJ						D002 CORROSIVE WASTE
9/11/2023	250 Pounds	113	D001 D007	OHD066060609	024947230JJJ						D003 REACTIVE WASTE
9/11/2023	110 Pounds	50	D002	OHD066060609	024947230JJJ						D007 CHROMIUM
9/11/2023	40 Pounds	18	D005 D011 D040 U226 U228	OHD066060609	024947230JJJ						D008 LEAD
9/11/2023	2,000 Pounds	907	D007	OHD066060609	024947230JJJ	2,420	lbs	5,357	lbs	LQG	D009 MERCURY
8/28/2023	800 Pounds	363	D001	OHD066060609	024947175JJJ						D011 SILVER
8/28/2023	10 Pounds	5	D001 D003	OHD066060609	024947175JJJ						D018 BENZENE
8/28/2023	10 Pounds	5	D001 D007	OHD066060609	024947175JJJ						D040 TRICHLORETHYLENE
8/28/2023	305 Pounds	138	D002	OHD066060609	024947175JJJ						U151 MERCURY
8/28/2023	2 Pounds	1	D003 P098	OHD066060609	024947175JJJ	1,127	lbs	381	lbs	SQG	U226 Ethane, 1,1,1-trichloro
5/30/2023	453 Pounds	205	D002 D008	PAD987367216	025305017JJJ						U228 TRICHLORETHYLENE
5/10/2023	140 Pounds	64	D018	NJD002200046	025123346JJJ						P098 Potassium cyanide
5/10/2023	800 Pounds	363	D018	NJD002200046	025123347JJJ	1,393	lbs	2,692	lbs	LQG	
4/24/2023	2,102 Pounds	953	D002 D008	PAD987367216	025307657JJJ	2,102	lbs	230	lbs	SQG	
7/20/2022	40 Pounds	18	D009 U151	NJD002200046	023587610JJJ	40	lbs	3	lbs	SQG	
4/28/2021	570 Pounds	259	D001	NJD002200046	022254871JJJ						
4/28/2021	630 Pounds	286	D001 D002	NJD002200046	022254871JJJ						
4/28/2021	2,620 Pounds	1,188	D002	NJD002200046	022254871JJJ						
4/28/2021	240 Pounds	109	D040	NJD002200046	022254871JJJ	4,060	lbs	211	lbs	VSQG	
9/19/2019	160 gallons	605	D002	PAD067098822	018901052JJJ	1,334	lbs				

Waste Shipped by NJD000558155 Vineland Municipal Electric Utility



SECTION II – OBSERVATIONS

The accompanying VINELAND MUNICIPAL ELECTRIC UTILITY INSPECTION REPORT PHOTO ALBUM.pptx document is the complete set of inspection observations made during the facility walkthrough with Eng. Napier.

SECTION III – AREAS OF CONCERN

Concerns

- Facility, at times, generated in excess of 1,000-kg/month of hazardous waste without meeting the large quantity generator requirements

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- Hazardous waste transformers did not meet labeling and other requirements, including:
 - Accumulation start dates.
 - Weekly inspections of container storage area.
 - Labeling as “Hazardous Waste.”
 - Labeling with indication of the nature of the hazard (*i.e.*, ignitable/flammable, lead/toxic, benzene/toxic/carcinogen, tetrachloroethylene/toxic/carcinogen).
- Certain spent hazardous waste lamps, located during the inspection in an open, roll-off/dumpster, were managed and designated for disposal as non-hazardous scrap metal.
 - Corrected post inspection (see Appendices).
- May have failed to make a hazardous waste determination on:
 - “BAD” welding gas cylinders/tanks stored behind warehouse.
 - Soil contaminated with transformer oils.
 - Spent parts washer solvents (based on possible contamination by chlorinated spray solvents in regular use).
 - Spent aerosol cans.
- Universal Waste issues:
 - Some universal waste lamps were not stored in containers.
 - Universal waste lamps containers were not closed.
 - Universal waste lamps were stored in unlabeled containers, *i.e.*, not labeled or marked clearly with one of the following phrases: “Universal Waste—Lamp(s),” or “Waste Lamp(s),” or “Used Lamp(s).”
 - Universal waste batteries (*i.e.*, each battery), or a container in which the batteries are contained, were not labeled or marked clearly with any one of the following phrases: “Universal Waste—Battery(ies),” or “Waste Battery(ies),” or “Used Battery(ies);”
 - No demonstration of the length of time that the universal waste had been accumulated from the date it becomes a waste or was received.
 - Accumulation in excess of one year.
 - Employee universal waste education did not adequately train in the proper handling appropriate to the type(s) of universal waste handled at the facility.
- Used oil containers not labeled as “USED OIL.”

Closing Conference

Eng. Napier and I reviewed my findings and we discussed any follow up. Eng. Napier said that he would email me the requested documents shortly (see Appendices). We agreed that we would correspond by email regarding the spent lamps, if any, in the roll-off/dumpster (presence subsequently confirmed via email).

INSPECTION PHOTOGRAPHS: See VINELAND MUNICIPAL ELECTRIC UTILITY INSPECTION REPORT PHOTO ALBUM.pptx

UNIVERSAL WASTE REGULATIONS: See Appendix 1

FOLLOW UP EMAILS: See Appendix 2

PROVIDED RECORDS: See Appendix 3

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Appendix 1: Certain, Applicable Universal Waste Regulations

Title 40 Chapter I Subchapter I Part 273

Small quantity handler of universal means a universal waste handler who does not accumulate 5,000 kilograms or more of universal waste (batteries, pesticides, mercury-containing equipment, lamps, or aerosol cans, calculated collectively) at any time.

A small quantity handler of universal waste is:

- (a) Prohibited from disposing of universal waste; and
- (b) Prohibited from diluting or treating universal waste, except by responding to releases as provided in 40 CFR 273.17; or by managing specific wastes as provided in 40 CFR 273.13.

Lamps. A small quantity handler of universal waste must manage lamps in a way that prevents releases of any universal waste or component of a universal waste to the environment, as follows:

- (1) A small quantity handler of universal waste must contain any lamp in containers or packages that are structurally sound, adequate to prevent breakage, and compatible with the contents of the lamps. Such containers and packages must remain closed and must lack evidence of leakage, spillage or damage that could cause leakage under reasonably foreseeable conditions.
- (2) A small quantity handler of universal waste must immediately clean up and place in a container any lamp that is broken and must place in a container any lamp that shows evidence of breakage, leakage, or damage that could cause the release of mercury or other hazardous constituents to the environment. Containers must be closed, structurally sound, compatible with the contents of the lamps and must lack evidence of leakage, spillage or damage that could cause leakage or releases of mercury or other hazardous constituents to the environment under reasonably foreseeable conditions.

A small quantity handler of universal waste must label or mark the universal waste to identify the type of universal waste as specified below:

- (a) Universal waste batteries (i.e., each battery), or a container in which the batteries are contained, must be labeled or marked clearly with any one of the following phrases: "Universal Waste — Battery(ies)," or "Waste Battery(ies)," or "Used Battery(ies);"
- (e) Each lamp or a container or package in which such lamps are contained must be labeled or marked clearly with one of the following phrases: "Universal Waste—Lamp(s)," or "Waste Lamp(s)," or "Used Lamp(s)".

A small quantity handler of universal waste may accumulate universal waste for no longer than one year from the date the universal waste is generated, or received from another handler, unless the requirements of paragraph (b) of this section are met.

A small quantity handler of universal waste who accumulates universal waste must be able to demonstrate the length of time that the universal waste has been accumulated from the date it becomes a waste or is received. The handler may make this demonstration by:

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- (1) Placing the universal waste in a container and marking or labeling the container with the earliest date that any universal waste in the container became a waste or was received;
- (2) Marking or labeling each individual item of universal waste (*e.g.*, each battery or thermostat) with the date it became a waste or was received;
- (3) Maintaining an inventory system on-site that identifies the date each universal waste became a waste or was received;
- (4) Maintaining an inventory system on-site that identifies the earliest date that any universal waste in a group of universal waste items or a group of containers of universal waste became a waste or was received;
- (5) Placing the universal waste in a specific accumulation area and identifying the earliest date that any universal waste in the area became a waste or was received; or
- (6) Any other method which clearly demonstrates the length of time that the universal waste has been accumulated from the date it becomes a waste or is received.

A small quantity handler of universal waste must inform all employees who handle or have responsibility for managing universal waste. The information must describe proper handling and emergency procedures appropriate to the type(s) of universal waste handled at the facility.

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Appendix 2: Follow Up Email Chain

From: Napier Robert <rnapier@vinelandcity.org>

Sent: Monday, April 29, 2024 4:19 PM

To: Plossl, Carl <Plossl.Carl@epa.gov>

Subject: FW: Site Inspection, Vineland Municipal Utilities, Electric Distribution Division, Wednesday April 17, 2024

Caution: This email originated from outside EPA, please exercise additional caution when deciding whether to open attachments or click on provided links.

Carl

My apologies, I thought I sent this out Friday at 2:19pm but it looks like it never went out.

We went through our fixture disposal roll off.

You were correct there were bulbs in about 45% of the fixtures.

I used this as a teaching moment for our staff, but we did remove 89 bulb form 199 fixtures.

Please see attached photos showing work in progress.

All bulbs will be packaged up and recycled soon.

Robert A. Napier

Superintendent Distribution

Vineland Municipal Electric Utility

rnapier@vinelandcity.org

(856) 794-4000 x4304 Fax (856) 405-4623

From: Napier Robert

Sent: Monday, April 22, 2024 3:56 PM

To: 'Plossl, Carl' <Plossl.Carl@epa.gov>

Subject: RE: Site Inspection, Vineland Municipal Utilities, Electric Distribution Division, Wednesday April 17, 2024

Carl

Attached is information concerning bulb recycling.

We did not recycle any last year, but attached are 2020 through 2022.

Attached is a photo from our warehouse showing boxed bulbs and tubes for recycling, and a photo of our file drawer showing transformer disposal documentation.

Please let me know if you need anything else.

Thank you for your assistance and instruction.

Robert A. Napier

Superintendent Distribution

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VINELAND MUNICIPAL ELECTRIC UTILITY INSPECTION REPORT

Vineland Municipal Electric Utility

mapier@vinelandcity.org

(856) 794-4000 x4304 Fax (856) 405-4623

From: Napier Robert

Sent: Monday, April 22, 2024 11:58 AM

To: 'Plossl, Carl' <Plossl.Carl@epa.gov>

Cc: Boyle John <jboyle@vinelandcity.org>; Hague Steve <shague@vinelandcity.org>

Subject: RE: Site Inspection, Vineland Municipal Utilities, Electric Distribution Division, Wednesday April 17, 2024

Carl

Please find attached transformer disposal information 2023-2021

Let me know if you need additional years.

Robert A. Napier

Superintendent Distribution

Vineland Municipal Electric Utility

mapier@vinelandcity.org

(856) 794-4000 x4304 Fax (856) 405-4623

From: Plossl, Carl <Plossl.Carl@epa.gov>

Sent: Monday, April 22, 2024 11:35 AM

To: Napier Robert <rnapier@vinelandcity.org>

Cc: Boyle John <jboyle@vinelandcity.org>; Hague Steve <shague@vinelandcity.org>

Subject: RE: Site Inspection, Vineland Municipal Utilities, Electric Distribution Division, Wednesday April 17, 2024

Confirmed.

Carl

CARL F. PLÖSSL

Environmental Engineer, Enforcement Officer

plossl.carl@epa.gov

Direct Dial: (212) 637-4088

Fax: email

Mobile: (646) 567-0597

U.S. Environmental Protection Agency

Enforcement and Compliance Assurance Division

RCRA Compliance Branch, RCRA Senior Enforcement Team

290 Broadway, 21st Floor

NYC, NY 10007-1866

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'If seven maids with seven mops
Swept it for half a year,
Do you suppose,' the Walrus said,
That they could get it clear?'
'I doubt it,' said the Carpenter,
And shed a bitter tear.
From: *The Walrus and the Carpenter*
Lewis Carroll - 1832-1898



From: Napier Robert <rnapier@vinelandcity.org>

Sent: Monday, April 22, 2024 11:23 AM

To: Plossl, Carl <Plossl.Carl@epa.gov>

Cc: Boyle John <jboyle@vinelandcity.org>; Hague Steve <shague@vinelandcity.org>

Subject: Site Inspection, Vineland Municipal Utilities, Electric Distribution Division, Wednesday April 17, 2024

Caution: This email originated from outside EPA, please exercise additional caution when deciding whether to open attachments or click on provided links.

Carl

This is a follow up from our site inspection for the Vineland Municipal Utilities, Electric Distribution Division, 415 N. West Ave. Vineland NJ 08360, Wednesday April 17, 2024. Thank you for your time, insight and your calm and courteous demeanor during our site inspection. We are reviewing your suggestions and will be implementing some updates to our labeling and storage. We do have centralized transformer disposal records, in our main office area.

Can you please confirm this is the correct email address, and which is the best method for submitting some of the scanned documentation you requested.

Thank you again for your guidance.

Robert A. Napier
Superintendent Distribution
Vineland Municipal Electric Utility
rnapier@vinelandcity.org
(856) 794-4000 x4304 Fax (856) 405-4623

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Appendix 3: Additional Records Provided Post Inspection

- **See:** Attached document Bulb Recycle 2022-20.pdf [2020-2022]

Carl

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We did not recycle any last year, but attached are 2020 through 2022.

Attached is a photo from our warehouse showing boxed bulbs and tubes for recycling, and a photo of our file drawer showing transformer disposal documentation.

Please let me know if you need anything else.

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Robert A. Napier
Superintendent Distribution
Vineland Municipal Electric Utility
rnapier@vinelandcity.org
(856) 794-4000 x4304 Fax (856) 405-4623



- **See:** Attached documents



Vineland XFMR Dis
2022B.pdf



Vineland XFMR Dis
2022A.pdf



Vineland XFMR Dis
2021D.pdf



Vineland XFMR Dis
2021C.pdf



Vineland XFMR Dis
2021B.pdf



Vineland XFMR Dis
2021A.pdf



Vineland XFMR Dis
2023B.pdf



Vineland XFMR Dis
2023A.pdf

Carl

Please find attached transformer disposal information 2023-2021

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Let me know if you need additional years.

Robert A. Napier
Superintendent Distribution
Vineland Municipal Electric Utility
rnapiet@vinelandcity.org
(856) 794-4000 x4304 Fax (856) 405-4623

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Appendix 4: Post Inspection Facility Reports

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You were correct there were bulbs in about 45% of the fixtures.

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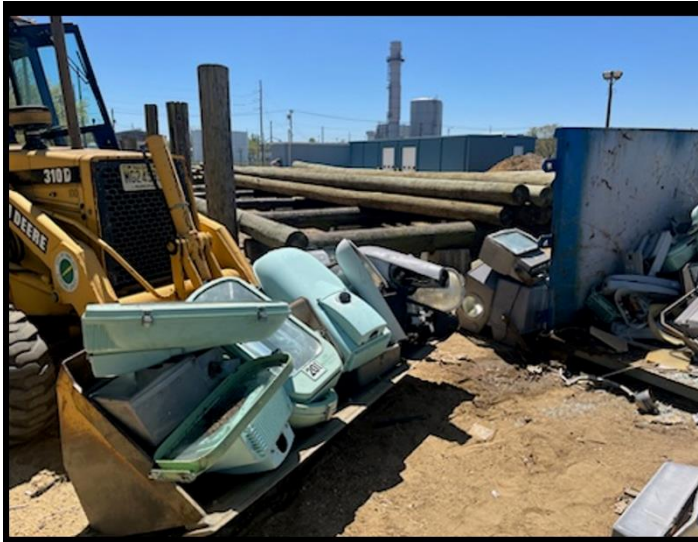
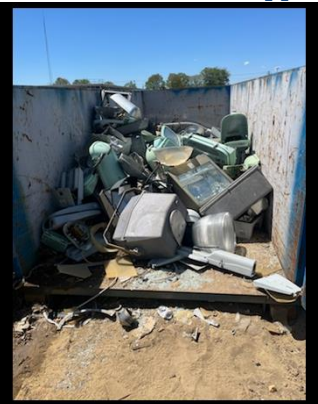
Superintendent Distribution

Vineland Municipal Electric Utility

rnapier@vinelandcity.org

(856) 794-4000 x4304 Fax (856) 405-4623

- See VINELAND MUNICIPAL ELECTRIC UTILITY POST INSPECTION REPORT & PHOTOS.pptx



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