

## Conversation Contents

**200 REVIEW: Secretary Budget Briefing Papers - Implementation of S.O. 3349, American Energy Independence, Due 4/27 by 12:00pm eastern**

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**"Pool, Jamie" <jpool@blm.gov>**

---

**From:** "Pool, Jamie" <jpool@blm.gov>  
**Sent:** Wed Apr 26 2017 08:14:54 GMT-0600 (MDT)  
**To:** Karen Kelleher <kkelleh@blm.gov>, "Tryon, Steve" <stryon@blm.gov>, Kit Muller <kmuller@blm.gov>  
**CC:** Jill Ralston <jralston@blm.gov>  
**Subject:** 200 REVIEW: Secretary Budget Briefing Papers - Implementation of S.O. 3349, American Energy Independence, Due 4/27 by 12:00pm eastern  
**Attachments:** BLM - Implementation of SO 3349, American Energy Independence - 4.25.2017.docx

Hi Karen, Steve, Kit,

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We have a quick turnaround from the Department so please send us your edits by tomorrow (4/27) at noon. We will then send the papers to the ADs and WO-100 for surname.

Thanks and please let us know if you have any questions.

Jamie

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Jamie Pool  
U.S. Department of the Interior  
Bureau of Land Management  
Legislative Affairs Division (WO 620)  
(202) 912-7138  
[jpool@blm.gov](mailto:jpool@blm.gov)

**"Muller, Kit" <kmuller@blm.gov>**

---

**From:** "Muller, Kit" <kmuller@blm.gov>  
**Sent:** Wed Apr 26 2017 08:56:37 GMT-0600 (MDT)  
**To:** Karen Kelleher <kkelleh@blm.gov>, "Tryon, Steve" <stryon@blm.gov>  
**CC:** "Pool, Jamie" <jpool@blm.gov>, Jill Ralston <jralston@blm.gov>  
**Subject:** Re: 200 REVIEW: Secretary Budget Briefing Papers - Implementation of S.O. 3349, American Energy Independence, Due 4/27 by 12:00pm eastern  
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Hi, Karen and Steve:

Took a quick look at Jamie's write-up. Generally looks good. (b) (5)

Overcast, rainy day in Montana.

Kit

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(202) 912-7138  
[jpool@blm.gov](mailto:jpool@blm.gov)

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**"Kelleher, Karen" <kkelleh@blm.gov>**

**From:** "Kelleher, Karen" <kkelleh@blm.gov>  
**Sent:** Wed Apr 26 2017 09:00:50 GMT-0600 (MDT)  
**To:** Serena Sweet <ssweet@blm.gov>, "Mead, Deborah" <dmead@blm.gov>  
**Subject:** Fwd: 200 REVIEW: Secretary Budget Briefing Papers - Implementation of S.O. 3349, American Energy Independence, Due 4/27 by 12:00pm eastern  
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Karen Kelleher  
Deputy Assistant Director - Resources and Planning  
Main Interior room 5646  
[kkelleh@blm.gov](mailto:kkelleh@blm.gov)  
202-208-4896

## "Kelleher, Karen" <[kkelleh@blm.gov](mailto:kkelleh@blm.gov)>

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**From:** "Kelleher, Karen" <[kkelleh@blm.gov](mailto:kkelleh@blm.gov)>  
**Sent:** Wed Apr 26 2017 09:05:16 GMT-0600 (MDT)  
**To:** "Muller, Kit" <[kmuller@blm.gov](mailto:kmuller@blm.gov)>  
"Tryon, Steve" <[stryon@blm.gov](mailto:stryon@blm.gov)>, "Pool, Jamie"  
**CC:** <[jpool@blm.gov](mailto:jpool@blm.gov)>, Jill Ralston <[jralston@blm.gov](mailto:jralston@blm.gov)>, Serena Sweet  
<[ssweet@blm.gov](mailto:ssweet@blm.gov)>, "Mead, Deborah" <[dmead@blm.gov](mailto:dmead@blm.gov)>  
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[REDACTED]  
Karen

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Karen Kelleher

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Main Interior room 5646

[kkelleh@blm.gov](mailto:kkelleh@blm.gov)

202-208-4896

**Jamie Pool <[jpool@blm.gov](mailto:jpool@blm.gov)>**

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**From:** Jamie Pool <[jpool@blm.gov](mailto:jpool@blm.gov)>  
**Sent:** Wed Apr 26 2017 09:07:14 GMT-0600 (MDT)  
**To:** "Kelleher, Karen" <[kkelleh@blm.gov](mailto:kkelleh@blm.gov)>  
"Muller, Kit" <[kmuller@blm.gov](mailto:kmuller@blm.gov)>, "Tryon, Steve"  
**CC:** <[stryon@blm.gov](mailto:stryon@blm.gov)>, Jill Ralston <[jralston@blm.gov](mailto:jralston@blm.gov)>, Serena  
Sweet <[ssweet@blm.gov](mailto:ssweet@blm.gov)>, "Mead, Deborah" <[dmead@blm.gov](mailto:dmead@blm.gov)>  
**Subject:** Re: 200 REVIEW: Secretary Budget Briefing Papers -  
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Thanks Karen!

Sent from my iPhone

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<BLM - Implementation of SO 3349, American Energy Independence - 4.25.2017 - km.docx>

**"Mead, Deborah" <dmead@blm.gov>**

---

**From:** "Mead, Deborah" <dmead@blm.gov>  
**Sent:** Wed Apr 26 2017 11:40:26 GMT-0600 (MDT)  
**To:** "Kelleher, Karen" <kkelleh@blm.gov>  
**CC:** Serena Sweet <ssweet@blm.gov>  
**Subject:** Re: 200 REVIEW: Secretary Budget Briefing Papers - Implementation of S.O. 3349, American Energy Independence, Due 4/27 by 12:00pm eastern  
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Hi Serena,

I made the edits for mitigation that Karen requested and retained Kit's edits. Attached is a revised copy for you to work from.

Deblyn

---

Deborah (Deblyn) Mead  
National Mitigation Coordinator  
Bureau of Land Management  
20 M Street  
Washington, DC 20003  
Phone: 202.912.7542  
Mobile: 202.494.7865  
Email: [dmead@blm.gov](mailto:dmead@blm.gov)

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**From:** "Kelleher, Karen" <kkelleh@blm.gov>  
**Sent:** Thu Apr 27 2017 08:32:58 GMT-0600 (MDT)  
**To:** Timothy Spisak <tspisak@blm.gov>, Lonny Bagley <lbagley@blm.gov>, "McGinnis, Shelley" <smcginnis@blm.gov>  
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**Subject:** Implementation of S.O. 3349, American Energy Independence,  
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**Attachments:** BLM - Implementation of SO 3349, American Energy Independence -  
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Hi Tim, Lonny, Shelley,

Per Jamie's request below, please find attached a 1 pager on so3349 for your review. he is looking for this back by noon today.

Jamie - we've written based on today's current status, but be aware that by the time this is used, things may have changed. for example, as early as tomorrow (friday 4/28) we may get additional direction on how to proceed with mitigation & climate change (per the SO the Dep Sec will provide guidance 30-days out). 300 may also get additional direction on how to proceed on all other things that may be a burden on energy.

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**Timothy Spisak <tspisak@blm.gov>**

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Per request (attached).

Thanks  
Tim

'Serenity Now!' – Frank Costanza, *Seinfeld*, 1997  
'Serenity now, insanity later' – Lloyd Braun, *Seinfeld*, 1997

\*\*\*\*\*  
Timothy 'Tim' R. Spisak  
Acting Assistant Director,  
Energy, Minerals & Realty Management, WO-300  
DOI-Bureau of Land Management  
[tspisak@blm.gov](mailto:tspisak@blm.gov)  
(202) 208-4201 office  
(202) 251-3079 cell

\*\*\*\*\*

**From:** Kelleher, Karen [mailto:[kkelleh@blm.gov](mailto:kkelleh@blm.gov)]

**Sent:** Thursday, April 27, 2017 10:33 AM

**To:** Timothy Spisak; Lonny Bagley; McGinnis, Shelley

**Cc:** Muller, Kit; Tryon, Steve; Jill Ralston; Serena Sweet; Mead, Deborah; Jamie Pool

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## **"Kelleher, Karen" <kkelleh@blm.gov>**

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**To:** Timothy Spisak <tspisak@blm.gov>  
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(202) 208-4201 office  
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## "Pool, Jamie" <jpool@blm.gov>

---

**From:** "Pool, Jamie" <jpool@blm.gov>  
**Sent:** Thu Apr 27 2017 09:03:29 GMT-0600 (MDT)  
**To:** "Kelleher, Karen" <kkelleh@blm.gov>  
Timothy Spisak <tspisak@blm.gov>, Lonny Bagley <lbagley@blm.gov>, "McGinnis, Shelley" <smcginnis@blm.gov>, Steve Tryon <stryon@blm.gov>, Jill Ralston <jralston@blm.gov>, Serena Sweet <ssweet@blm.gov>, Deborah Mead <dmead@blm.gov>, "Bail, Kristin" <kbail@blm.gov>  
**CC:**  
**Subject:** Re: 200 REVIEW: Secretary Budget Briefing Papers - Implementation of S.O. 3349, American Energy Independence, Due 4/27 by 12:00pm eastern

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**Sent:** Thursday, April 27, 2017 10:33 AM  
**To:** Timothy Spisak; Lonny Bagley; McGinnis, Shelley  
**Cc:** Muller, Kit; Tryon, Steve; Jill Ralston; Serena Sweet; Mead, Deborah; Jamie Pool  
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**Sent:** Thu Apr 27 2017 09:07:02 GMT-0600 (MDT)  
**To:** "Pool, Jamie" <jpool@blm.gov>  
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Hi Karen, it's okay to wait for that bullet on this one -- probably makes the most sense to have everything completed before budget reviews.

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**BUREAU:** Bureau of Land Management (BLM)  
**MEMBER:** General Interest  
**ISSUE:** Implementation of S.O. 3349, American Energy Independence

**Key Points:**

- Secretarial Order (S.O.) 3349, *American Energy Independence* implements the review of agency climate change actions directed by Executive Order (E.O.) 13783, *Promoting Energy Independence and Economic Growth*.
- In addition, S.O. 3349 revokes S.O. 3330, *Improving Mitigation Policies and Practices of the Department of the Interior* and directs a reexamination of the mitigation policies and practices across DOI bureaus.
- Finally, S.O. 3349 specifically directs the BLM to review a number of other agency actions affecting domestic energy development.

**Background:**

- The Report of the Executive Office of the President of June 2013, *The President's Climate Action Plan* contained three broad goals related to climate change mitigation, adaptation, and international leadership.
  - As directed by this report and other executive actions, the BLM integrated climate change into its decisionmaking and planning processes and played a role in mitigation, through renewable energy permitting and efforts to limit methane emissions; and in adaptation, through the agency's landscape management approach and ecoregional assessments.
- S.O. 3330 established a DOI-wide strategy to encourage the use of a landscape-scale approach to identify and facilitate investment in key conservation priorities in a region and ensure early integration of mitigation considerations in project planning and design.
  - As directed by S.O. 3330, the BLM in 2016 released a comprehensive mitigation policy, which aimed to clarify how to carry out project mitigation, what role mitigation has in land use planning, and consideration of mitigation during the National Environmental Policy Act (NEPA) process.

**Current Status:**

- Consistent with S.O. 3349, the BLM is:
  - Reviewing all agency actions related to landscape-scale mitigation of impacts to natural resources, with the goal of suspending, revising, or rescinding such actions within 90 days;
  - Reviewing all agency actions related to climate change mitigation and adaptation, with the goal of suspending, revising, or rescinding such actions within 90 days;
  - Preparing to propose that the agency's March 26, 2015, final rule titled *Oil and Gas; Hydraulic Fracturing on Federal and Indian Lands* be rescinded;
  - Reviewing, within 21 days, the agency's January 17, 2017 final rule titled *Waste Prevention, Production Subject to Royalties, and Resource Conservation* to ensure consistency with E.O. 13783; and
  - Identifying, within 21 days, all existing agency actions that potentially affect the development or utilization of domestic oil, natural gas, coal, and nuclear energy resources.

Prepared by: Jamie Pool, BLM Legislative Affairs, 202-912-7138  
Date: April 25, 2017

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- S.O. 3330 established a DOI-wide strategy to encourage the use of a landscape-scale approach to identify and facilitate investment in key conservation priorities in a region and ensure early integration of mitigation considerations in project planning and design.
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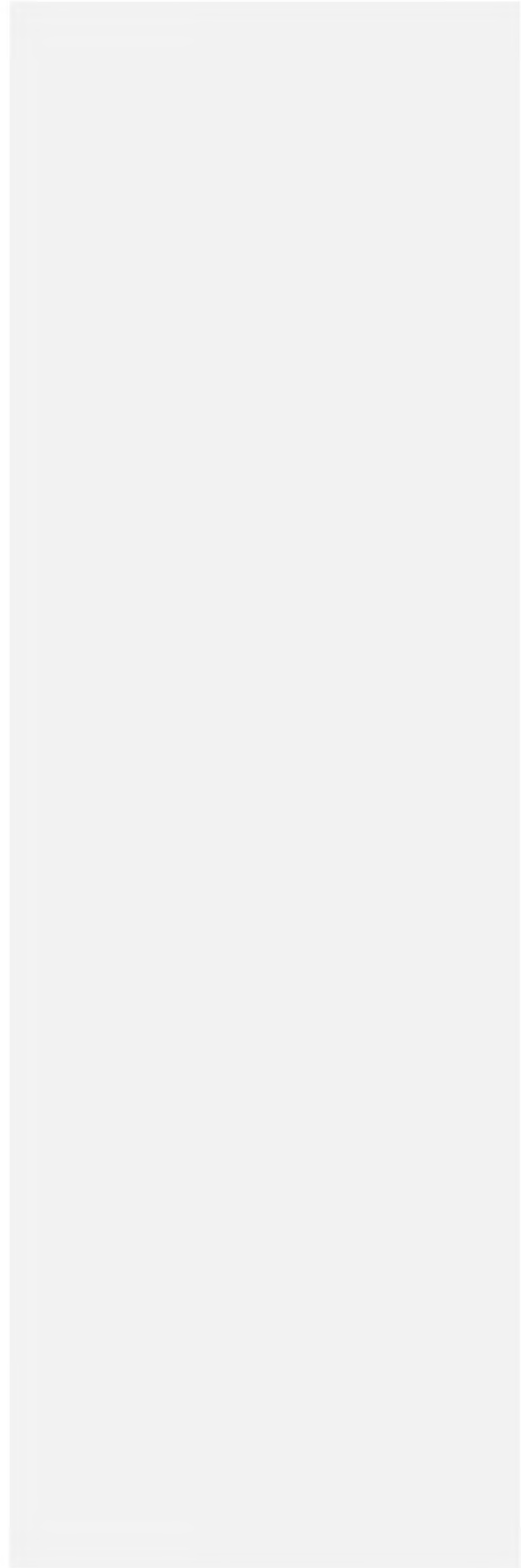
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**Key Points:**

- Secretarial Order (S.O.) 3349, *American Energy Independence* implements the review of agency climate change actions directed by Executive Order (E.O.) 13783, *Promoting Energy Independence and Economic Growth*, focusing on decreasing the regulatory burden associated with energy production.
- In addition, S.O. 3349 revokes S.O. 3330, *Improving Mitigation Policies and Practices of the Department of the Interior*, and directs DOI bureaus to identify all actions taken related to S.O. 3330 and the 2015 Presidential Memorandum, *Mitigating Impacts on Natural Resources from Development and Encouraging Related Private Investment*.
- ~~a reexamination of the mitigation policies and practices across DOI bureaus.~~
- Finally, S.O. 3349 specifically directs the BLM to review a number of other agency actions affecting domestic energy development.

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  - As directed by this report and other executive actions, the BLM integrated climate change into its decisionmaking and planning processes and played a role in mitigation, through renewable energy permitting and efforts to limit methane emissions; and in adaptation, through the agency's actions to address wildland fire, invasive species, prolonged drought and other potential effects of climate change landscape management approach and ecoregional assessments.
- S.O. 3330 established a DOI-wide strategy to ensure consistency and efficiency in the review and permitting of infrastructure development projects and in conserving our Nation's valuable natural and cultural resources through: (1) a landscape-scale approach to; (2) early integration of mitigation considerations in project planning and design; (3) ensuring durability of mitigation measures; (4) ensuring transparency and consistency in mitigation decisions; and (5) focusing on mitigation efforts that improve the resilience of our Nation's resources in the face of climate change. ~~encourage the use of a landscape scale approach to identify and facilitate investment in key conservation priorities in a region and ensure early integration of mitigation considerations in project planning and design.~~
  - As directed by S.O. 3330, the BLM finalized its interim mitigation policy in collaboration with the NPS, FWS, USFS, and state resource management agencies to reflect the SO 3330 strategy, issuing a Mitigation Manual (MS-1794) and Mitigation Handbook (H-1794-1) in December 2016. ~~released a comprehensive mitigation policy, which aimed to clarify how to carry out project mitigation, what role mitigation has in land use planning, and consideration of mitigation during the National Environmental Policy Act (NEPA) process.~~

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**Current Status:**

- Consistent with S.O. 3349, the BLM has reviewed and provided a list of all actions to the Assistant Secretary of the Department that have been adopted or are in the process of being developed on-is:

- ~~Reviewing all agency actions related to landscape scale mitigation of impacts to natural resources related to S.O. 3330 or the 2015 Presidential Memorandum on mitigation; with the goal of suspending, revising, or rescinding such actions within 90 days;~~
- ~~Reviewing all agency actions related to climate change mitigation and adaptation, with the goal of suspending, revising, or rescinding such actions within 90 days;~~
- ⊖ ~~and is waiting on a response from the Assistant Secretary as to which actions are to be reconsidered, modified, or rescinded.~~
- ⊖ Preparing to propose that the agency's March 26, 2015, final rule titled *Oil and Gas; Hydraulic Fracturing on Federal and Indian Lands* be rescinded;
- ⊖ Reviewing, within 21 days, the agency's January 17, 2017 final rule titled *Waste Prevention, Production Subject to Royalties, and Resource Conservation* to ensure consistency with E.O. 13783; and
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- In addition, S.O. 3349 revokes S.O. 3330, *Improving Mitigation Policies and Practices of the Department of the Interior*, and directs DOI bureaus to identify all actions taken related to S.O. 3330 and the 2015 Presidential Memorandum, *Mitigating Impacts on Natural Resources from Development and Encouraging Related Private Investment*.
- In addition, E.O. 13783 rescinded several climate change related directives and S.O. 3349 directs DOI bureaus to identify all action taken related to the rescinded climate change directives.
- Finally, S.O. 3349 specifically directs the BLM to review a number of other agency actions that may place an unnecessary burden on domestic energy development.

**Background:**

- S.O. 3330 established a DOI-wide mitigation strategy through a landscape-scale approach, early integration of mitigation considerations in project planning and design, and considering the durability, transparency and consistency of mitigation measures.
  - Consistent with S.O. 3330, the BLM finalized its interim (June 2013) mitigation policy, incorporating the S.O. 3330 strategy and issuing a Mitigation Manual (MS-1794) and Mitigation Handbook (H-1794-1) in December 2016.
- The Report of the Executive Office of the President of June 2013, *The President's Climate Action Plan* contained three broad goals related to climate change mitigation, adaptation, and international leadership.
  - As directed by the Council on Environmental Quality Guidance that derived from this report and other executive actions, the BLM integrated a more quantitative approach to the consideration of greenhouse gases and climate change into its decision-making and planning processes. The BLM also manages public land to address wildfire, drought and other issues that relate to adaptation.

**Current Status:**

- Provided a list of all actions to the Secretary adopted or in the process of being developed on mitigation and climate change since the policies specified in the SO 3349 were issued.
- Identified all existing agency actions that potentially affect the development or utilization of domestic oil, natural gas, coal, and nuclear energy resources.
- Preparing to propose that the BLM's March 26, 2015, final rule titled *Oil and Gas; Hydraulic Fracturing on Federal and Indian Lands* be rescinded;
- Reviewing, within 21 days, the BLM's January 17, 2017 final rule titled *Waste Prevention, Production Subject to Royalties, and Resource Conservation* to ensure consistency with E.O. 13783; and

Prepared by: Jamie Pool, BLM Legislative Affairs, 202-912-7138  
Date: April 25, 2017

(b) (5)

**BUREAU:** Bureau of Land Management (BLM)  
**MEMBER:** General Interest  
**ISSUE:** Implementation of S.O. 3349, American Energy Independence

**Key Points:**

- Secretarial Order (S.O.) 3349, *American Energy Independence* implements the review directed by Executive Order (E.O.) 13783, *Promoting Energy Independence and Economic Growth*, focusing on decreasing the regulatory burden associated with energy production.
- In addition, S.O. 3349 revokes S.O. 3330, *Improving Mitigation Policies and Practices of the Department of the Interior*, and directs DOI bureaus to identify all actions taken related to S.O. 3330 and the 2015 Presidential Memorandum, *Mitigating Impacts on Natural Resources from Development and Encouraging Related Private Investment*.
- In addition, E.O. 13783 rescinded several climate change related directives and S.O. 3349 directs DOI bureaus to identify all action taken related to the rescinded climate change directives.
- Finally, S.O. 3349 specifically directs the BLM to review a number of other agency actions that may place an unnecessary burden on domestic energy development.

**Background:**

- S.O. 3330 established a DOI-wide mitigation strategy through a landscape-scale approach, early integration of mitigation considerations in project planning and design, and considering the durability, transparency and consistency of mitigation measures.
  - Consistent with S.O. 3330, the BLM finalized its interim (June 2013) mitigation policy, incorporating the S.O. 3330 strategy and issuing a Mitigation Manual (MS-1794) and Mitigation Handbook (H-1794-1) in December 2016.
- The Report of the Executive Office of the President of June 2013, *The President's Climate Action Plan* contained three broad goals related to climate change mitigation, adaptation, and international leadership.
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