



# **NPDES Compliance Inspection Report**

## **River City Redemix Salmon, Idaho**

**NPDES Permit Tracking Number  
#IDR053220**

**Inspection Date: May 2, 2023**

Prepared by:

Charissa Bujak  
U.S. Environmental Protection  
Agency, Region 10 Enforcement &  
Compliance Assurance Division  
Water Enforcement & Field Branch  
Surface Water & Enforcement Section

Inspector Signature/Date:

Supervisor Signature/Date:

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(All details in this report were obtained through conversations with Ms. Amy Younger or from observations made during the inspection)

## I. Facility Information

Facility Name: River City Redemix

Facility Operator: River City Redemix LLC

Facility Owner: Amy Younger  
River City Redemix LLC

Facility Address: 11 Cooper Circle  
Salmon, Idaho 83467

Lat/Long: 45.185353°N, -113.895915°W

Mailing Address: 11 Cooper Circle  
Salmon, Idaho 83467

Facility Contacts: Amy Younger, Owner  
River City Redemix LLC  
Phone: (208) 756-4474  
Email: rivercityredemix@gmail.com

Permit Number: IDR053220

Receiving Water: Salmon River

## II. Inspection Information

Inspection Date: May 2, 2023

Inspectors: Charissa Bujak, Inspector  
EPA Region 10, IOO ECAD /SWES

Jason McDermott, IPDES Compliance Officer  
Idaho Department of Environmental Quality  
Idaho Falls Regional Office

Arrival Time: 10:30 AM

Departure Time: 1:41 PM

Purpose: To determine compliance with the Clean Water Act and the National Pollutant Discharge Elimination System (NPDES) Multi-Sector General Permit for Stormwater Discharges Associated with Industrial Activity (MSGP).

### **III. Permit Information**

River City Redemix (hereinafter referred to as the “Facility”) is permitted under EPA’s Industrial Stormwater General Permit (MSGP). The 2021 MSGP became effective on March 1, 2021, and is set to expire on February 28, 2026. The NPDES tracking number issued to the Facility for MSGP coverage is IDR053220.

Prior to the 2021 MSGP, the Facility was covered under the previous version of the permit, the 2015 MSGP. The Facility certified its most recent Notice of Intent (NOI) on May 15, 2021. The NOI was certified by Amy Younger of River City Redemix LLC.

The Facility falls under the standard industrial classification (SIC) codes of 1411 (dimension stone), 1442 (construction sand & gravel), and 3273 (ready-mix concrete). It is subject to Part 8, Subpart J – Sector J1 (construction sand and gravel) and J2 (dimension stone) requirements, as well as Subpart E – Sector E2 (concrete) requirements of the MSGP. According to the NOI, the Facility is not subject to the effluent limitation requirement described in Section 8.E.6 as it does not have discharges from material storage piles at cement manufacturing facilities.

Permitting authority was transferred from EPA Region 10 to the Idaho Department of Environmental Quality (IDEQ) on July 1, 2021. IDEQ became the delegated authority for General NPDES Stormwater Permits under Phase IV of the scheduled transfer.

Per Part 2.2.2 of the MSGP, the Facility is also subject to water quality-based effluent limitations as the Facility discharges into the Salmon River, which is a Section 303(d) listed water, impaired for Temperature. However, IDEQ has not yet established a Total Daily Maximum Load (TMDL) for this receiving water body.

### **IV. Facility Background**

River City Redemix is a ready-mix concrete plant located on an approximately 4-acre lot along the western edge of the Salmon River in

Salmon, Idaho. See **Attachment A**, for an aerial image from Google Earth. According to Ms. Younger, she has been the owner of the Facility for the past four years and intends to maintain its operations without any foreseeable changes. The Facility is staffed by a small group of 2-3 employees, which includes one individual from Down To Earth Excavating LLC. It has been in operation for about 35 years.

Primary areas consist of a yard, fueling station, maintenance shop, truck washout pit, aggregate and raw material stockpiles, storage silos, mixing and material handling area, oil/gas and salt storage shed, and extra equipment and raw material storage area. Silos located in the plant mixing area are used to store cement and other raw materials delivered to the Facility. Stormwater consists of pervious and impervious surfaces, including equipment, roofs, and the gravel yard. The NOI identified one potential discharge point, Outfall 001, located adjacent to the shop and truck washout pit. Additionally, the NOI identified the nearest receiving water as the Salmon River. See **Attachment B**, Site Map.

No extraction or site preparation activities occur on-site; this includes blasting, road construction, and/or removal of overburden and waste rock. Typical operations include processing activities, such as crushing, washing, and storing aggregate. The production of ready-mix involves mixing raw materials, such as cement, fly ash, and aggregate, with water in a mixer truck to create ready-mix concrete. Once these trucks are loaded with the mixture, the product is delivered to other facilities, such as construction sites. In addition to ready-mix, the Facility offers products such as washed sand and gravel, sandy loam, and topsoil for sale.

According to Ms. Younger, the Facility had not been inspected previously by EPA for MSGP compliance.

## V. Inspection Chronology

This was an announced inspection. The day prior to the inspection, I spoke with Ms. Younger of River City Redemix and asked to conduct an NPDES compliance inspection at the Facility the following day at 10:30 am MST. We also discussed that an IDEQ representative would join me on the inspection.

I arrived at the Facility with IDEQ representative Jason McDermott. We met with Ms. Younger at the main office building in the northwestern part of the site, next to the entrance and exit. I introduced myself as an EPA inspector and presented my credentials while we exchanged business cards. I discussed the purpose of the visit was to conduct a compliance inspection based on the Facility's NPDES Permit IDR053220. We were granted access to the Facility without any issues.

The inspection consisted of an opening conference, a walk-through of the Facility, a records review, and concluded with a closing conference. We observed the general operations, site topography, and stormwater best management practices during the walk-through. We were accompanied throughout the inspection by Ms. Younger and allowed to inspect all areas requested. After the walk-through, we conducted an in-depth file review in the site office.

The Facility provided additional information via email after the inspection, as mentioned in other sections of this report.

## VI. Opening Conference

The opening conference occurred shortly after our arrival and occurred with Ms. Younger. We had our initial introductions; I provided a business card and presented my EPA credentials to Ms. Younger. I discussed the purpose and expectations of the inspection.

Ms. Younger provided a general background of the overall operations during the opening conference. We also discussed the permitting transfer to IDEQ and previous correspondence with IDEQ regarding the receipt of DMRs.

## VII. Site Review

After the opening conference, Ms. Younger guided us through a site review of the Facility. During the review, we discussed operations and observed site activities at various locations within the site. **Attachment C** includes photographs taken during the site review. Our review started at the northwestern corner of the site, near the entrance and exit area (**Photo 1**). At this location, I observed an uncovered dumpster (**Photo 2**). Ms. Younger informed me that Lemhi Sanitation empties the dumpster when it is full.

As we toured the property, I observed the area to be generally flat, with a few sloped areas. These sloped areas allow stormwater to either infiltrate or flow toward the area near the shop and truck washout area. The ground was primarily made up of permeable gravel, except for the structures and equipment. Ms. Younger informed me that she has never witnessed any stormwater discharge from the Facility, which she attributed to the porous surface material made up of gravel. This surface promotes the infiltration of precipitation and snowmelt. Additionally, berms are utilized along the southern and eastern perimeter to encourage on-site stormwater infiltration. Ms. Younger also stated that she has never taken any samples since stormwater and snowmelt infiltrate on-site. If she were to perform stormwater monitoring, Ms. Younger mentioned that she would conduct it

at a location next to the shop at Outfall 001.

The Salmon River is the receiving water for the Facility. Additionally, Norton Ditch, the nearest body of water to most of the property, runs parallel and adjacent to the eastern perimeter of the property. Norton Ditch ultimately drains into the Salmon River.

Upon touring the property's western boundary, I noticed sizable concrete blocks housing stockpiles of topsoil and gravel (**Photos 3-4**). Ms. Younger informed me that these materials are brought to the site from an external location and are available for purchase at the Facility.

As I was observing the site's western perimeter, I noticed several stacks of conveyor mats, tires, and old machinery parts (**Photo 5**). The Facility utilizes these items for repairing heavy equipment. In this area, I observed the covered maintenance shop as well as the location where concrete forms are poured and kept as finished products. Ms. Younger stated that the covered shop did not have any drains within the building.

I observed some concrete septic tanks that had been poured and were waiting to be picked up (**Photo 6**). Ms. Younger informed me that the concrete forms could be picked up within four days of being poured. She also mentioned that the Facility did not use water to wash the concrete forms. Furthermore, I saw some batteries and scrap materials made of wood and metal stored outside near the covered shop (**Photo 7**). In that same area, I noticed some unlabeled drums. Ms. Younger explained that some of those drums would be cut in half to be used as storage containers. There was a drum that Ms. Younger said contained used oil that was waiting for pick-up. She also told me that the Facility disposes of waste, such as oil and batteries, a couple of times per year.

While in this vicinity, I observed two diesel fuel tanks (**Photo 8**). According to Ms. Younger, the capacity of both tanks is around 250-300 gallons. These tanks were situated in a secondary containment crib made of concrete. Ms. Younger mentioned that the Facility regularly maintains the containment area by cleaning up any debris within the concrete crib and disposing of it properly.

I observed the truck washout basin in the property's southwestern corner (**Photo 9**). This is where trucks dispose of water used to wash and rinse them. According to Ms. Younger, no chemicals or detergents are used during washing. She also mentioned that the washout area is used by less than 5 trucks every week. Ms. Younger stated that the highest the rinse water in the basin typically rises to is about  $\frac{1}{2}$  of its depth, and the area is cleaned out twice a year by dredging the material out and piling it beside the basin (**Photo 10**).

As we walked along the property's southern edge, I observed piles of aggregate material and a gravel berm adjacent to the yard's boundary (**Photo 11**). The berm continued along the entire southern perimeter. Moving towards the eastern boundary, I observed rock stockpiles waiting to be crushed (**Photo 12**). A well-maintained vegetation buffer separated the stockpiles from the nearby Norton Ditch.

As we proceeded toward the northeastern corner of the property, I observed the material handling and mixing section. The concrete batch plant and a wash water holding basin were situated in this area (**Photo 13**). The batch plant is where the raw materials are mixed with water to produce the ready mix, which is spun in the truck and transported to construction sites off-site. After washing the aggregate, including rock and gravel, the resulting wash water is released into the holding basin (**Photo 14**). According to Ms. Younger, the wash basin doesn't fill up enough to discharge water due to infiltration. She mentioned that the basin is only used around three times a month. While inspecting the holding basin, I observed an eroded area within the northern end of the holding basin, in the direction of the Norton Ditch.

As we walked north of the mixing and material handling area, I observed a covered storage structure for salt and oil. However, I did not observe any secondary containment measures in place for this storage area. Additionally, I observed a spill kit full of water that needed replacing (**Photo 15**).

As we ventured towards the far northeastern section of the property, we crossed a bridge over the Norton Ditch and arrived at a small corner of the property where older equipment and sand were stored. The Salmon River bordered this area on the east side. In this area, I observed an eroded area that could potentially allow stormwater to flow into the Salmon River (**Photo 16**).

The site review concluded, and we walked back to the Facility office to conduct a file review.

## **VIII. File Review**

The following documents were reviewed as part of this inspection:

- Notice of Intent (NOI) – The Facility's most recent NOI was reviewed prior to the inspection. It was certified by Mrs. Younger on 03/15/2021.
- Annual Reports – Prior to the inspection, annual reports were reviewed via EPA's online Permit Lookup Tool. The years reviewed were 2019 and 2022.
- Stormwater Pollution Prevention Plan (SWPPP) – A copy of the

Facility's SWPPP was provided at the time of inspection. The SWPPP was dated August 20, 2016, and was prepared using EPA's 2015 Industrial SWPPP Template. In response to the SWPPP's requirements for monitoring procedures outlined in the permit, it was stated that "no outfalls have been found at the facility, and therefore monitoring of effluent benchmarks will not be necessary."

- Quarterly Stormwater Monitoring Results —. I also reviewed DMR data on EPA's online database. At the time of the inspection, EPA's online database indicates non-receipt DMR violations for the failure to monitor and/or timely submit DMRs.

## **IX. Areas of Concern**

The following areas of concern were noted as part of this inspection:

### **A. Permit Coverage Signage**

Section 1.3.5. of the 2021 MSGP states that the permittee "must post a sign or other notice of your permit coverage at a safe, publicly accessible location in close proximity to your facility." Minimum requirements of the content to be listed on the signage are also listed within the permit and include that the signage must contain the facility name, NPDES ID number, contact phone number, and either a URL for the SWPPP or a statement and point of contact to obtain a copy of the SWPPP.

At the time of inspection, the Facility did not have MSGP signage. I discussed with Ms. Younger that this is a new requirement that was included in the 2021 MSGP.

The concern is that at the time of the inspection, a public sign or other notice of the Facility's permit coverage was not posted as required by the permit.

### **B. Non-Numeric Technology-Based Effluent Limits (BPT/BAT/BCT)**

Section 2.1 of the 2021 MSGP describes the following relevant non-numeric effluent limits (except where otherwise specified in Part 8) as well as any sector-specific non-numeric effluent limits: 2.1.2.2 Good Housekeeping; 2.1.2.3 Maintenance, and 2.1.2.4 Spill Prevention and Response.

During the inspection, I observed an uncovered dumpster, old equipment, batteries, and waste uncovered. Additionally, I noticed some unlabeled drums containing used oil and a spill kit that appeared to be unusable as it

was full of water. At the northern end of the property, I observed that the shed storing the oil did not have any secondary containment measures in place. At the northeastern corner of the property, I observed an area where the perimeter berm appeared to be experiencing erosion, and the topography was sloped in a way that could cause stormwater runoff to leave the property. I also noticed an erosion feature in the wall of the wash water holding basin which could result in process water being released into the Norton Ditch.

The concern is that at the time of the inspection, potential sources of pollutants were exposed to stormwater, and the control measures, such as berming, were not being adequately maintained.

Post-inspection, the Facility shared photos documenting their purchase of a new spill kit and the implementation of berming measures around the wash water holding basin and the northeastern corner of the property. See **Attachment D**.

### **C. Routine Facility Inspection Documentation**

Section 3.1. of the 2021 MSGP discusses the requirement to conduct and document routine (quarterly) site inspections of areas of the facility that are covered by the requirements in the MSGP.

Section 3.1.6. of the 2021 MSGP explains the requirement to keep documentation of the routine site inspections.

Ms. Younger stated that she is frequently on-site and observing/maintaining stormwater items, such as maintaining the infiltration basins and looking for evidence of stormwater runoff. Ms. Younger provided notes summarizing findings from at least three such inspections, which occurred on 5/18/2021, 7/18/2021, and 8/21/2021. However, the notes did not include the information required by the permit.

We discussed the permit requirements related to facility inspections and documentation. I relayed to Ms. Younger that an inspection template that EPA created for the 2021 MSGP to aid in documenting facility inspections related to the MSGP was available on EPA's website.

The concern is that at the time of the inspection, the Facility was not documenting routine facility site inspections as described by the permit.

### **D. Failure to Monitor and/or Failure to Timely Submit DMRs**

Section 4.2. of the 2021 MSGP discusses the monitoring

requirements that may be applicable to a facility's discharge, including benchmark monitoring.

Section 7 of the 2021 MSGP discusses the requirement to submit all NOIs, NOTs, NECs, Annual Reports, Discharge Monitoring Reports (DMRs), and other reporting information as appropriate.

Benchmark monitoring data, including reporting "no discharge" for a given quarter, must be submitted to EPA/IDeq in the form of a Discharge Monitoring Report (DMR).

At this time, Ms. Younger, Mr. Jason McDermott, and I discussed a communication from IDEQ dated September 27, 2022. The letter emphasized the importance of submitting DMRs in a timely manner and requested that the Facility reach out to Mr. Jason McDermott of IDEQ by November 15, 2022, to resolve any noncompliance issues related to missing DMRs. See **Attachment E**.

The concern is that based upon a review of EPA's online database, the Facility has not submitted and/or timely submitted DMRs. Post-inspection, the Facility submitted some DMRs.

#### **E. The Stormwater Pollution Prevention Plan (SWPPP)**

Section 1.3.1 of the 2021 MSGP states that you must develop or update your SWPPP per Part 6 prior to submitting your NOI for coverage under this permit.

Section 6 of the 2021 MSGP and Section 5. of the 2015 MSGP lists the minimum content requirements of the SWPPP.

Section 6.2.2.3 of the 2021 MSGP details the components which must be included in the Site Map.

As stated earlier in this report, the Facility's current SWPPP was dated August 20, 2016, and was prepared using EPA's 2015 Industrial SWPPP Template. A copy of the SWPPP was provided and reviewed at the time of the inspection.

Upon review of the Facility's site map, the map did not include some of the required elements listed within the permit. This includes locations of all stormwater control measures, potential stormwater monitoring points, potential stormwater monitoring points, and direction of stormwater flow. The SWPPP also had not been updated to the current monitoring requirements of the 2021 MSGP. I recommended to Ms. Younger that she updates the SWPPP.

The concern is that at the time of the inspection, the SWPPP was not updated, and the Site Map did not include all the elements required by the permit.

**F. Annual Reports**

Section 7.4 of the 2021 MSGP describes the requirement to submit an annual report by January 30th of each year containing information generated from the past calendar year.

The concern is that at the time of the inspection, based upon EPA's review of the online database, the Facility had not timely submitted an annual report for 2022.

**G. Additional Documentation**

Section 6.5.3 of the 2021 MSGP requires the Facility to keep a copy of the permit readily available.

I asked if the Facility had a copy of the 2021 MSGP. Ms. Younger was unable to locate a copy of the permit.

The concern is that the Facility did not have a copy of the permit readily available for SWPPP personnel at the time of the inspection.

**X. Closing Conference**

Following the records review, we held a closing conference with Ms. Younger within the Facility's main office. We discussed my observations, and I gave a brief overview of the post-inspection process. I thanked them for their time and assistance.

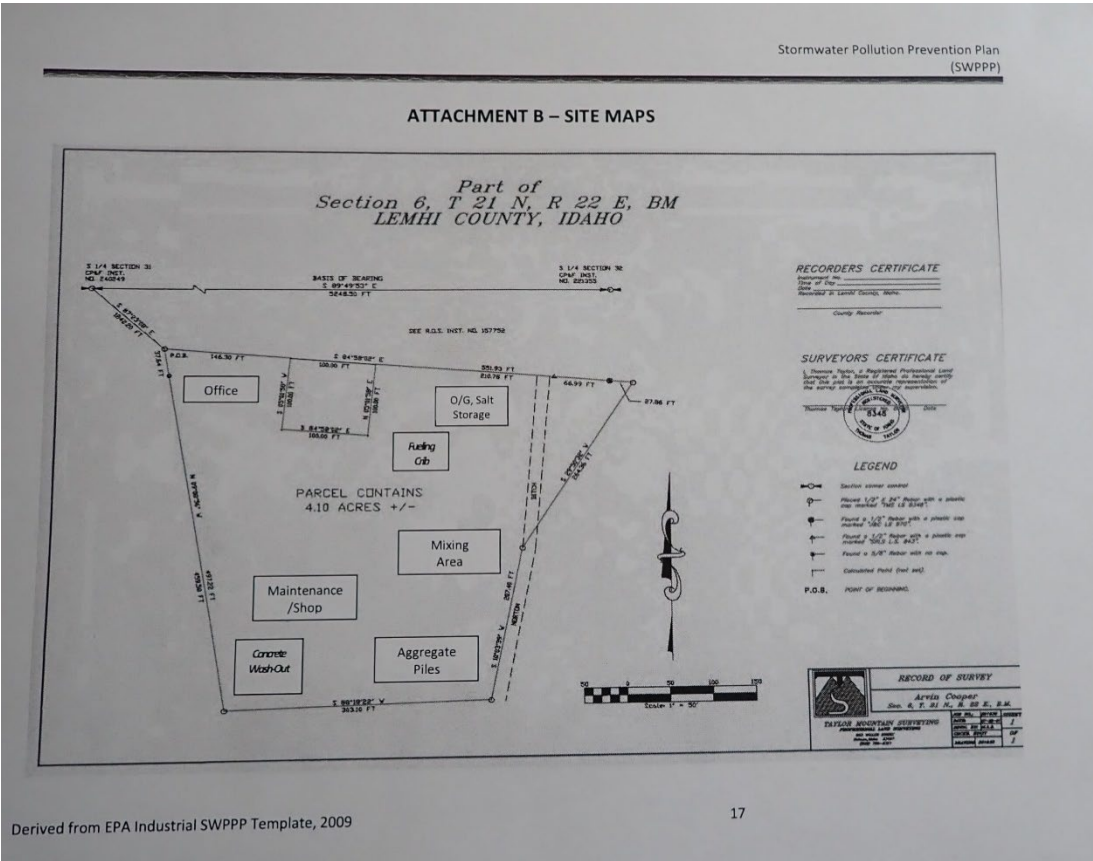
# ATTACHMENT A

## Aerial Image (Google Earth Pro)



# ATTACHMENT B

## Site Map



# **ATTACHMENT C**

## **Photograph Log**

All photographs taken by Charissa Bujak on May 2, 2023

Olympus Tough TG-6/F2.0 Camera

**Photo Log – River City  
Redemix**



Photo #:01  
Description: Facing west, photo of the entrance and exit area



Photo #:02  
Description: Facing west, photo of an uncovered dumpster.



Photo #:03  
Description: Facing west, photo of topsoil for purchase.



Photo #:04  
Description: Facing west, photo of gravel for purchase.

**Photo Log – River City  
Redemix**



Photo #:05  
Description: Facing west, photo of relict equipment and debris.



Photo #:06  
Description: Facing west, photo of poured concrete septic tank.



Photo #:07  
Description: Facing east, photo of metal, batteries, and debris by the covered shop.



Photo #:08  
Description: Facing west, photo of two tanks containing fuel.

**Photo Log – River City  
Redemix**



Photo #:09  
Description: Facing south, photo of the truck washout area.



Photo #:10  
Description: Facing west, photo of pile of debris from truck washout.



Photo #:11  
Description: Facing south, photo of berm around southern perimeter.



Photo #:12  
Description: Facing east, photo of stockpile material for batch plant. .

**Photo Log – River City  
Redemix**



Photo #:13  
Description: Facing north, photo of the batch plant.



Photo #:14  
Description: Facing east, photo of the truck wash water holding basin.



Photo #:15  
Description: Facing down, photo of spill kit filled with water.



Photo #:16  
Description: Facing east, photo of area of potential erosion on the northeastern corner of the property.

# **ATTACHMENT D**

## **May 9, 2023 Post-Inspection Email**

**From:** Lyn Younger <amyyounger38@gmail.com>

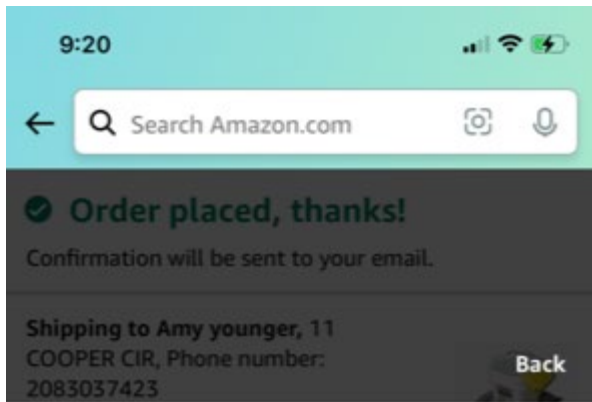
**Sent:** Monday, May 08, 2023 9:22 AM

**To:** Amy Younger <rivercityredemix@gmail.com>; Jason McDermott <Jason.McDermott@deq.idaho.gov>; Bujak, Charissa <bujak.charissa@epa.gov>

**Subject:** River city berms and picks







## You have ordered

Oil-Dri L90435 Compact Universal 5-Gallon Bucket  
Spill Kit, 5-Gallon Maximum Absorption Capacity

Size: 5 Gallon Bucket

Eligible for Return, Refund or Replacement within 30 days  
of receipt

[View return policy](#)



[See all details](#)

Sent from my iPhone

# **ATTACHMENT E**

**September 27, 2022 Letter from IDEQ**



September 27, 2022

Amy Younger  
Owner  
River City Redemix  
11 Cooper Circle  
Salmon, ID 83467

Re: Notice of Noncompliance – River City Redemix Idaho Pollutant Discharge Elimination System (IPDES) Permit IDR053220

Attention Amy Younger:

The Idaho Department of Environmental Quality (DEQ) has determined that River City Redemix is out of compliance with IPDES Permit IDR053220. The noncompliance is due to:

- 7.1 of the permit states: *"You must submit all NOIs, NOTs, NECs, Annual Reports, Discharge Monitoring Reports (DMRs), and other reporting information as appropriate electronically..."*

On March 15, 2021 at 2:06 PM eastern time, you submitted a Notice of Intent (NOI).

On June 25, 2021, DEQ sent a letter notifying you that your permit was transferred to DEQ on July 1, 2021. In the body of the letter, it explains that you must continue using NetDMR to submit your DMRs. However, to comply with your permit, you must subscribe to the newly created Idaho DEQ service of NetDMR before your July 2021 DMR is due.

The MSGP requires that Discharge Monitoring Reports (DMR) be submitted. The Permit coverage that you have obtained requires that DMRs be reported on a quarterly basis. Since the submittal of your NOI, your facility has not submitted any DMRs

I attempted to contact you via a phone call at (208) 756-4475 on February 9, 2022, at 2:34 PM Mountain time. You did not answer so I left a message asking that you contact me.

On June 7, 2022, at 11:57 AM Mountain time. I attempted to contact you via an email to [redemix@gmail.com](mailto:redemix@gmail.com). In the body of the email, I explained that your facility needed to submit DMRs and Annual Reports and provided you a copy of the 2021 MSGP Permit and a hyperlink to the Idaho DEQ E-Permitting website.

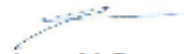
Since the time of the attempted phone call and the attempted email, I have not heard from you or your company, and to date, no DMRs have been submitted, and the facility is in significant noncompliance. It is important to note that even if your facility has not discharged any stormwater that DMRs are still required to be submitted. DMRs are due on a quarterly basis and the next DMR due date is November 30, 2022.

DEQ is providing this notice so River City Redemix may correct the noncompliance with IPDES Permit IDR053220. Please contact me by November 15, 2022. The purpose of the contact will be to bring the facility into compliance with DMR and Annual Report submittals.

DEQ appreciates your cooperation in resolving this matter. DEQ encourages you to continue your compliance efforts; responsibility for compliance with the IPDES permit rests with the permittee.

If you have any questions concerning this matter, please do not hesitate to contact me at (208) 528-2650 or via email [Jason.mcdermott@deq.idaho.gov](mailto:Jason.mcdermott@deq.idaho.gov).

Sincerely,



Jason McDermott  
IPDES Compliance Officer

cc: Carlin Feisthamel, Regional Engineering Manager, DEQ Idaho Falls Regional Office  
Brynn M. Lacabanne, IPDES Compliance & Enforcement Supervisor, DEQ State Office

## SENDER: COMPLETE THIS SECTION

- Complete items 1, 2, and 3.
- Print your name and address on the reverse so that we can return the card to you.
- Attach this card to the back of the mailpiece, or on the front if space permits.

## 1. Article Addressed to:

AMY YOUNGER  
RIVER CITY REDEMIX  
11 COOPER CIRCLE  
SALMON ID 83467



9590 9402 3263 7196 1252 7B

## 2. Article Number (Transfer from service label)

7020 0640 0000 8456 1275

PS Form 3811, July 2015 PSN 7530-02-000-9033

## COMPLETE THIS SECTION ON DELIVERY

## A. Signature

X *Amy Younger*☐ Agent☒ Addressee

## B. Received by (Printed Name)

*Amy Younger*

## C. Date of Delivery

9/30/21

## D. Is delivery address different from item 1?

☐ Yes

If YES, enter delivery address below:

☐ No

OCT 03 2022

DEQ-IDAHO FALLS

## 3. Service Type

☐ Adult Signature☐ Adult Signature Restricted Delivery☒ Certified Mail®☐ Certified Mail Restricted Delivery®☐ Collect on Delivery☐ Collect on Delivery Restricted Delivery☐ Insured Mail☐ Insured Mail Restricted Delivery☐ Your Choice☐ Priority Mail Express®☐ Registered Mail™☐ Registered Mail Restricted Delivery☐ Return Receipt for Merchandise☐ Signature Confirmation™☐ Signature Confirmation Restricted Delivery

Domestic Return Receipt